9 ENVIRONMENTAL COMMITMENTS

Environmental commitments include complying with all federal and state laws and regulations and complying with all project related permits and approvals. ITD also maintains a set of standard specifications that state the requirements and standards for construction of ITD projects. The ITD Standard Specifications (ITD 2011b) and its updates would be used to prepare the contract documents for the construction of the alternative if an Action Alternative is selected.

The ITD Standard Specifications requires that a SWPPP be prepared and implemented for this project. This would include Best Management Practices (BMPs) for protection of wetlands, water quality, floodplains, and other sensitive areas. It requires BMPs for erosion and sediment control, spill prevention, revegetation, and environmental construction compliance monitoring.

ITD standard specifications also include provisions for:

- Unanticipated discovery of cultural resources
- Preparation of a revegetation plan
- Preparation of a Traffic Control Plan
- Use of weed free materials and noxious weed control on the construction site
- Maintain access to all roadways during construction
- Handling and disposal of waste
- Approval of material sources, waste sites, haul routes, staging areas and stockpile sites
- Control of fugitive dust

ITD also maintains a set of standard drawings that provide guidelines for highway design elements. These standard drawings incorporate several measures that would minimize visual impacts of the project including:

- Reseeding exposed soils with native grasses.
- Farming to the bottom of the ditch on slopes of 4:1 or flatter.
- Creating rounded slopes and gradually tying slopes back to blend with the existing terrain.
- Balancing cuts and fills which would reduce the overall scaring of the landscape.

Avoidance and measures to minimize adverse effects are described in Chapter 4, Environmental Consequences. Table 68. Mitigation Measures are measures that will be implemented in order to compensate for unavoidable effects resulting from the Action Alternatives.

Table 68. Mitigation Measures

Resource	Mitigation Measure		tigation Iternativ	
		W-4	C-3	E-2
Socio-Economic	Maintain access to and from the right-of-way at existing public road connections and existing approaches.	✓	✓	✓
Socio-Economic	Develop a traffic management plan to ensure customer/supplier access and parking for existing businesses during construction.		✓	
Socio-Economic	Coordinate with city, county and university officials to identify scenic turnout locations, including potential signage for the university and Paradise Ridge.	✓	✓	✓
Socio-Economic/ Environmental Justice	Coordinate with the Hidden Village/Benson Mobile Home parks and the Woodland Heights Mobile Home Court residents and owners during final design.		✓	✓
Land Use and Recreation	In accordance with the Latah County Comprehensive Plan the project will provide 6-8 foot shoulders for bicyclists and pedestrians and sidewalks in the curb and gutter section. The project will follow ITD's Access Management Polity for Type IV access standards which will not allow new approaches on US-95. All alternatives would maintain access to Paradise Ridge and other recreational resources.	√	√	✓
Farmland	Limit the accesses or approaches on the new US-95 to limit farmland conversion.	✓	✓	✓
Farmland	ITD will work with adjacent landowners and seek to construct farmable slopes that will quickly be converted back to pre-existing uses.	✓	√	√
Floodplains	A No Rise Certification will be completed during the permitting process and before construction. In floodplains without designated floodways, the encroachments will not result in more than a one foot rise in base flood elevations or affect beneficial values of the floodplain. Any effects to the floodplains will be mitigated. In the floodways, a No Rise certification will certify that the project will result in no increase to base flood elevations. If W-4 or C-3 are selected a CLOMR and/or LOMR will be completed and submitted to FEMA.	✓	✓	
Floodplains	Floodplain effects will be minimized using engineering solutions such as steepening slopes and constructing culverts to pass a 25 year flood event.	✓	√	

Resource	Mitigation Measure	Mitigation for Alternative W-4 C-3		
		W-4	C-3	
Floodplains	Any constructed fills or structures in floodplains will be designed to result in no more than a one-foot rise in the base flood elevation.	✓	✓	
Wetlands and Tributaries	Effects to tributaries will be mitigated according to the Compensatory Mitigation for Losses of Aquatic Resources; Final Rule (33 CFR 325 and 33 CFR 332, 40 CFR 230). Affected stream channels will be replaced. Mitigation will be implemented during the project construction.	√	√	√
Wetlands and Tributaries	Mitigation will be determined by the appropriate Federal agency during the early design process and project permitting process. Mitigation for wetlands and tributary stream channel fills will be implemented in accordance with the Mitigation Rule [33 CFR Parts 325] and [332 and 23 CFR 777] prior to or concurrent with the wetland impacts. The Mitigation Rule emphasizes a watershed approach in selecting compensatory mitigation project locations. A Compensatory Mitigation Plan will be prepared, submitted for approval from the appropriate agencies and will be implemented. It will contain measurable, enforceable ecological performance standards, monitoring, long-term protection and maintenance. The rule applies equivalent standards to permittee-responsible compensatory mitigation, mitigation banks and in-lieu fee mitigation to the maximum extent practicable. There are abundant potential mitigation sites within the Subbasin; however the specific mitigation may include using available credit from the Cow Creek Mitigation Site which has already been constructed for all or partial mitigation, depending on the alternative and the available credit.		✓	✓
Groundwater	ITD will work with Idaho Department of Water Resources to decommission or restrict well construction within 300 feet of the roadway for the selected alternative.	✓	√	✓
Vegetation, Fish and Wildlife	ITD and IDFG will implement the stipulations in the Memorandum of Understanding (MOU) which is currently being developed.			✓
Vegetation, Fish and Wildlife	If disturbed, existing water features (ponds, tributaries or wetlands) will be maintained or replaced away from the roadway to benefit of numerous wildlife species.	✓	✓	✓
Vegetation, Fish and Wildlife	Construct and install bat boxes at selected sites to provide bat roosts. See the Bat Conservation International website at www.batcon.org or Nongame Wildlife Leaflet No. 11 on bats (Wackenhut and McGraw 1996) for details on building a bat house.			✓

Resource	Mitigation Measure		Mitigation for Alternative	
		W-4	C-3	
Vegetation, Fish and Wildlife	Nuthatch nest boxes will be installed at selected sites near the affected ponderosa pine stands to augment the nesting sites currently available.			✓
Vegetation, Fish and Wildlife	Tree removal will be accomplished during a "work window" provided by the Idaho Department of Fish & Game and the Conservation Data Center designed to minimize effects to resident bird species and to comply with the Migratory Bird Treaty Act and the Eagle Act.	√	√	√
Vegetation, Fish and Wildlife	Overpass structures for county roads and culverts for streams and riparian areas will be constructed with adequate width to provide passage of small terrestrial wildlife. This may include potential retrofitting of existing structures where appropriate.	✓	√	✓
Vegetation, Fish and Wildlife	Where practicable, culvert designs may include box culverts, bottomless box culverts, and corrugated metal culverts placed at grade or the use of stream simulation designs. This may include potential retrofitting of existing structures where appropriate.	✓	✓	✓
Vegetation, Fish and Wildlife	ITD will develop and implement a weed inventory and control plan during final design to minimize weed establishment adjacent to the roadway and the spread of infestations to adjacent habitats during and after construction. ITD will work with local weed experts during preliminary and final design to develop a project seed mix designed to compete against weed establishment and infestations and to discourage wildlife foraging near the roadway. The seed mix will be used on all appropriate disturbed areas within project limits.	✓	√	√
Threatened and Endangered Species	If streams need to be realigned, adequate drainage facilities will be maintained without interruption and prior to construction.	✓	✓	✓
Threatened and Endangered Species	Ground disturbing activities will occur during the dry season to minimize the potential for introducing sediment to ephemeral streams and to control erosion in the Project Area.	✓	✓	✓
Threatened and Endangered Species	Sediment fences will also be installed between areas of disturbance and ephemeral streams, and will be cleaned regularly to maintain function.	✓	✓	✓
Threatened and Endangered Species	Immediately after construction, all disturbed areas adjacent to the highway will be seeded with an approved seed mixture.	✓	✓	✓

Resource	rce Mitigation Measure Al		tigation for Iternative		
		W-4	C-3	E-2	
Threatened and Endangered Species	To minimize the potential for introducing hazardous materials to ephemeral streams in the project area, precautionary measures will be taken to reduce the risk of spills. A spill prevention and contingency plan will be prepared by the construction contractor, approved by ITD prior to construction, and submitted to EPA prior to project implementation.	√	√	√	
Threatened and Endangered Species	All staging, fueling, storage, and maintenance areas will be located away from ephemeral streams and adequately buffered from drainage areas by at least 150 feet.	✓	✓	✓	
Threatened and Endangered Species	In case of emergency, a hazardous materials spill kit will be kept on site during construction that is appropriate for the solvents involved in operation and maintenance of vehicles and machinery used during the project.	√	√	√	
Threatened and Endangered Species	If additional Spalding's catchfly surveys discover the species at any remnant locations that may be affected by selected alternative, ITD will work with the USFWS to establish appropriate vegetation management practices suitable for the location and the species occurrence.	√	√	✓	
Transportation Visual Quality	ITD will request a Road Closure Maintenance Agreement from the local agency (North Latah Highway District) on any existing roadway that will be abandoned as part of new US-95 alignment. The process will include negotiations with the local agency to bring the old US-95 up to local standards. This would not include widening but may involve some paving. Connectors will be constructed at each end of the road closure for access. Once the agreement has been signed all documents pertaining to that section of roadway (right-of-way plans and descriptions, roadway plans and agreements) will be turned over to the local agency.	✓	✓	✓	
visual Quality	features with the setting through measures such as use of native grass species, balancing cut and fills, and painting metal beams to blend with the surrounding environment.	√	✓	✓	
Hazardous Materials	A Phase II Hazardous Materials Study will be completed during preliminary and final design to identify sites requiring cleanup and special handling and disposal of hazardous materials. If there are sites requiring hazardous materials cleanup, that work will be accomplished by a qualified contractor specializing in hazardous materials cleanup before or during construction	✓	✓	✓	

Resource	Mitigation Measure		tigation Iternativ	
		W-4	C-3	E-2
Hazardous Materials	Buildings constructed before 1978 will be tested for asbestos and lead based paint. If determined to be present it will be demolished and waste handled according to applicable laws and regulations.	√	✓	√
Cultural Resources/ Section 4(f)	If the W-4 Alternative is selected, a determination of adverse effect and Memorandum of Agreement (MOA) will be prepared and implemented to comply with Section 106 of the NHPA. The MOA will be developed in coordination with the SHPO, the ACHP, ITD and FHWA. It will outline agreed upon stipulations to mitigate effects to the Deesten/Davis farmstead.	√		

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INDEX

age, 57, 59, 60, 103, 132, 188 air quality, 14, 54, 58, 127, 128, 186 bicycles, 142, 177 bicyclists, 176 BMPs, 153, 160, 228 bridges, 179 businesses, 15, 45, 54, 55, 62, 68, 137, 138, 139, 177, 186, 201, 203, 204, 229 Cameron Road, 11, 42, 68, 92, 178, 181, 201 Clean Air Act, 127 Clean Water Act, 81, 82, 93, 129, 205, 215 Comprehensive Plan, 67, 69, 70, 71, 72, 115, 143, 202, 213, 229 Comprehensive Plans, 142 cultural resources, 43, 44, 45, 77, 148, 192, 195, 228 culverts, 87, 89, 90, 153, 169, 229, 231 Cumulative Effects, 19, 30, 139, 147, 167, 173, 209, 210, 212, 214, 215, 216, 217 deer, 22, 23, 95, 96, 102, 104, 105, 106, 169, 170, 171, 208, 211, 212 Displacements, 9, 13, 43, 53, 135, 137 elk, 22, 23, 95, 96, 102, 104, 105, 106, 107, 170, 171, 208, 211, 212 emergency services, 121, 178, 203 employment, 57, 59, 62, 64, 201 Endangered Species Act, 94, 103, 108, 222 energy, 56, 128, 132, 133, 191 Environmental Commitments, 19, 24, 29, 30, 147, 159, 160, 169, 188, 202, 224, 228 EO 11988, 80, 151 EO 12898, 58, 140, 142

farmland, 9, 13, 43, 53, 56, 72, 73, 74, 75, 135, 139, 145, 204, 205, 210, 213, 229 floodplains, 9, 13, 43, 53, 56, 80, 81, 135, 205, 215, 218, 229, 230 funding, 19, 223, 224, 225, 226, 227 Grande Ronde Aquifer, 93 greenhouse gas, 127 groundwater, 82, 93, 159, 160 hazardous materials, 14, 54, 130, 132, 188, 232 historic resources, 44, 45, 77, 193 income, 56, 57, 58, 59, 65, 66, 140, 142 indirect effects, 28, 30, 139, 172, 173, 200, 202, 203, 204, 205, 207, 208, 209, 213 Jacksha Road, 11, 39, 41, 87, 132, 150, 180, 195 Leaking Underground Storage Tank (LUST), 130 level of service, 36, 141 logical termini, 24, 32, 33 Long-eared myotis, 14, 22, 95 low-income populations, 56 median, 5, 6, 36, 37, 60, 174 minority populations, 59, 65, 66, 139 Mobile Source Air Toxic (MSAT), 127 moose, 104, 105, 107, 135, 169 National Historic Preservation Act (NHPA), 75 Nez Perce Tribe, 76, 220, 221 noise, 9, 14, 43, 53, 56, 119, 120, 121, 123, 136, 140, 141, 170, 182, 183, 185, 186 Palouse Prairie, 16, 101, 135, 206, 210 Paradise Ridge, 1, 14, 15, 16, 18, 21, 28, 54, 55, 71, 91, 92, 97, 106, 107, 110, 118,

119, 135, 136, 142, 143, 166, 169, 171, stormwater, 6, 37, 151 181, 182, 204, 206, 208, 211, 212, 213, Thorn Creek, 77, 81, 85, 86, 87, 90, 155, 216, 217, 218, 222, 229 156, 158, 198 parks, 66, 70, 120, 128, 140, 141, 201, 229 Thorncreek Road, 1, 2, 5, 6, 11, 13, 21, 22, pedestrians, 111, 115, 142, 176, 177, 229 23, 24, 33, 34, 35, 36, 37, 39, 41, 42, 59, permits, 19, 29, 201, 228 83, 95, 96, 97, 111, 116, 117, 121, 122, phasing, 223, 224 129, 131, 169, 180, 195, 221, 223, 226 Public Involvement, 7, 20, 22, 28, 30, 33, threatened and endangered species, 171 76, 198, 219 Total Maximum Daily Load (TMDL), 83 Purpose and Need, 2, 8, 24, 195 traffic volumes, 14, 33, 113, 128, 134, 138, pygmy nuthatch, 14, 15, 22, 29, 54, 55, 95, 166, 170, 172, 211 102, 162, 164, 167, 169 transit, 35, 111, 115, 143, 202 race, 57, 59, 61 Transportation Demand Management recreation, 62, 67, 72, 86, 120, 194 (TDM), 8 Reisenauer Hill, 13, 42, 116, 222 Transportation System Management relocation, 141, 159 (TSM), 8, 35right-of-way, 14, 15, 54, 55, 69, 136, 137, travel times, 176, 204 138, 139, 140, 147, 160, 172, 188, 192, typical sections, 36, 174 193, 196, 198, 224, 225, 227, 229, 232 underground storage tank (UST), 130 safety, 2, 5, 6, 7, 11, 14, 15, 16, 18, 24, 27, ungulate, 43, 44, 55, 104, 105, 114, 169, 33, 35, 36, 38, 44, 54, 55, 111, 114, 116, 170, 171, 207 130, 140, 141, 142, 147, 170, 173, 174, utilities, 121 175, 177, 178, 193, 195, 202, 204 visual, 18, 43, 44, 45, 57, 77, 117, 118, 136, schools, 120, 128, 178, 186, 203 141, 179, 180, 181, 191, 196, 203, 204, Screening of Alternatives, 7, 33, 43 217, 221, 228 Section 106, 75, 76, 196, 198, 233 Wanapum aquifer, 93 Snow Road, 11, 39, 41, 176, 180 water quality, 9, 19, 29, 43, 107, 129 South Fork Palouse River, 2, 5, 6, 24, 33, water resources, 121, 208 34, 36, 37, 39, 41, 42, 79, 81, 85, 86, 87, wild animal crashes, 114, 175, 211 88, 89, 90, 91, 92, 108, 110, 148, 150, wildlife crossing, 166, 170 173, 195, 214, 216 Zeitler Road, 11, 41, 42, 68, 88, 91, 93, 176, 181, 201 Spalding's catchfly, 95, 99, 109, 110, 172, zoning, 68, 69, 142, 201, 202, 203 207, 212, 213, 232

APPENDIX 1. KEY AGENCY CORRESPONDENCE AND FORMS

- ITD 1502 Forms
- SHPO Concurrence Letters
- Tribal MOU
- Tribal Correspondence
- USFWS Concurrence Letters
- NRCS-CSA Farmland Conversion Forms
- EPA Scoping Letter
- IDFG Correspondence

ITD 1502 (Rev. 4-06) itd.idaho.gov

Determination Of Significance And Effect



Idaho Transportation Department - State or Tribal Historic Preservation Office

			1			
Key Number	Project N	7	Project		ack to Manager Stage 1 / Ali	anmont M/A)
9294		H-4110(156)	02-95	, Thorn Ci	eek to Moscow, Stage 1 (Ali Township/Range/Section	gillient w-4)
District 2	County Latah				refer to AHSR	
			-		Field Notes	
Clearance A	Authorize	ed Without Survey PA	ER [Review	Archaeological and Histori	cal Services (AHS)
Determina	tion of	Eligibility				·
		Site Numbers			Comments	
☐ No Site:	S				· · · · · · · · · · · · · · · · · · ·	
Not Elig	ible	Temp # US95-21		Clyde & B	Sond Property #2	
⊠ Eligible		Temp # US95-22		Deesten/I	Davis Farmstead	
Determina	tion of I					
		Rationale			Sites/Comm	nents
		They are outside the project	t area			
☐ No Histe Propert		They are outside impact zor	nes		·	
Affected		Final project plans will avoid	them			
		NR character will not be cha	anged			-
☐ No Adv	erse Effe	ect to Historic Properties Si	tes will	be affected	I (See Comments section belo	w or attached explanation)
	Effect t	o Historic Properties S	ites will	be affecte	d: Deeston/Davis Farm (Temp	Site US95-22)
portion. ITE only to Align An intensive Deeston/Da APE of align Farmstead I	District Dis	te cultural resources survey has (Temp # US95-22) and Clyde & I 4. The Clyde & Bond Property # determined Eligible for the NRH ve W-4 is selected ITD District 2 consultation with the Idaho SHI	t options been c Bond #2 t2 has b IP and p will mit	s: W-4, C-3 completed a (Temp # U een determ proposed pl igate for the	, and E-2. This Determination of and cultural resources identified S95-21) properties, are located ined Not Eligible for the NRHP. roject actions will result in an A e adverse effect of their actions	of Eligibility and Effect applies d. Two sites, the within or abutting the project The Deeston/Davis dverse Effect to this historic to the Deeston/Davis
		nonitored during construction du	ue to the	e potential	for cultural resources	
		ogist's Signature				Date
me	in W	Runch				December 5, 2006
SHPO or 1	HPO 10	6 Comment: I have reviewe	d the d	ocumenta	tion and recommendations p	rovided by ITD and
[] I agr	ee with t	he above determination of eli	gibility	and effect	and with the conditions of co	ompliance.
☐ I agr		he above determinations of e	ligibility	and effec	t given stipulations explained	d below or in the attached
		th the above determinations o	of eligib	ility and ef	fect as explained below or in	the attached letter.
	al Historic An J	Preservation Officer's Signature				Date 1/2/0 >
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Determination Of Significance And Effect



Idaho Transportation Department - State or Tribal Historic Preservation Office

Var. Northan	Desired Month on	Day to a great		
Key Number	Project Number	Project Title		
9294	DHP-NH-4110(156)	US-95, Thorn Ci	eek to Moscow, Stage 1	(Alignment W-4)
District	County		Township/Range/Section	
2	Latah	•	refer to AHSR	
			Field Notes	
Clearance Authorized Without Survey PA ER Review Archaeological and Historical Services (AHS)				torical Services (AHS)
SHPO or T Properties	HPO 4(f) <i>De minimis</i> Comment (ap Affected or No Adverse Effect dete	plies only when ermination unde	a determination of effe er Section 106):	ct results in a <i>No Historic</i>
De mir historio	nimis impacts related to historic sites a properties affected in compliance w	are defined as the ith Section 106 o	e determination of either ' f the National Historic Pre	"no adverse effect" or "no eservation Act (NHPA).
I under finding	rstand that the FHWA Division Admini for one or more Section 4(f) resource	strator or FTA Res s based on Sect	egional Administrator may ion 106 findings in this do	y make a <i>de minimis</i> impact ocument.
	emp # US95-22	· .		
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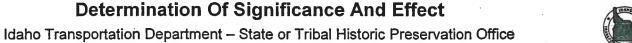
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DIV. OF HIGHWAYS LEWISTON, IDAHO

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Determination Of Significance And Effect





Key Number	Projec	ίNι	umber	Project Ti	tle		
9294	DHP-	NH	I-4110(156)	US-95,	Thorn Cr	eek to Moscow, Stage 1 (Al	ignment C-3)
District	County	/				Township/Range/Section	
2	Latah	1				refer to AHSR	
						Field Notes	
Clearance A	Authori	zec	d Without Survey PA	ER 🗌	Review	Archaeological and Histori	cal Services (AHS)
Determina	tion o	of E	Eligibility				
			Site Numbers			Comments	
☐ No Sites	3					·	
⊠ Not Elig	ible		57-13693; 57-13694; 57-13695; 57-13697; 57-13696; 57-13698; 10LT245; 57-13687; 57-13689; 10LT244; 57-13688	D	eeston Far	se; Clyde Farm; Geffre House; Rei m; North-South Hwy.; Carpenter F ensen Farm	
⊠ Eligible			57-13692	S	now Farm	(house & garage)	
Determina	tion o	f E	ffect				
			Rationale			Sites/Comm	nents
,	☐ They are outside the project area			:			
Properti Affected			Final project plans will avoid	them		· · ·	. 1
		X	NR character will not be cha	nged	57-1369	2 Snow Farm (house & garage)	
☐ No Adve	erse Ef	fec	et to Historic Properties Sit	es will be	affected	(See Comments section belo	w or attached explanation)
☐ Adverse	Effect	to	Historic Properties Sit	tes will be	e affected	!:	
just south of widening of Determinat An intensive identified. proposed prop	of Mos f the s ion of e-com The ho roject propel and the eligibl	corour Eli aple ous ac rtie e p	rict 2 proposes to improve Use in Latah County. Plans cathern portion. ITD District 2 gibility and Effect applies or sete cultural resources surveyse and garage at the Snow Fitions will result in No Effect as were recorded and determation Memorial (10LT244) to property, the Jensen Farm (5) chitectural Historian site visit	all for rea propose nly to align y of align arm (57- to the S nined Not were pre 7-13688)	alignment es three a gnment (13692), v now Fart t Eligible viously (13, was re-	at of the northern portion of alignment options: W-4, C-3, C-3. 3 has been completed and evas determined Eligible for m. 4 for the NRHP. Two historical determined Not Eligible by the evaluated in 2006 and determined to the second second determined in 2006 and determined to the second second determined in 2006 and dete	this highway segment and B, and E-2. This cultural resources the NRHP. However, c sites, North-South Hwy he SHPO in 2001. One
			nitored during construction du			,	
Transportation		_				, ,	Date
Man	r 7	1	inch ,				December 5, 2006

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Determination Of Significance And Effect

Idaho Transportation Department - State or Tribal Historic Preservation Office

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Key Number	Project Number	Project little		
9294	DHP-NH-4110(156)	US-95, Thorn Cı	eek to Moscow, Stage 1 (Ali	gnment C-3)
District	County		Township/Range/Section	
2	Latah		refer to AHSR	
	191.	_	Field Notes	
Clearance /	Authorized Without Survey 🔲 PA 🔃	ER Review	Archaeological and Histori	cal Services (AHS)
SHPO or T	THPO 106 Comment: I have reviewe	d the documenta	tion and recommendations p	rovided by ITD and
☑ I agr	ee with the above determination of eli	gibility and effect	and with the conditions of co	ompliance.
☐ I agro	ee with the above determinations of e r.	ligibility and effec	t given stipulations explained	d below or in the attached
☐ I disa	agree with the above determinations o	of eligibility and ef	fect as explained below or in	the attached letter.
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State or Triba	l Historic Preservation Officer's Signature			Date / /
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Determination Of Significance And Effect



Idaho Transportation Department - State or Tribal Historic Preservation Office

Key Number	Project	Jumher	Project	Title		V C
	ey Number Project Number Project Title 9294 DHP-NH-4110(156) US-95, Thorn Creek to Moscow, Stage 1 (Alignment E-2)				nment E-2)	
District County			Township/Range/Section			
2	Latah				refer to AHSR	
					Field Notes	
Clearance Authorized Without Survey PA ER Review Archaeological and Historical Services (AHS)						
Determina	ation o	Eligibility				:
Determine		Site Numbers			Comments	
☐ No Sites						
Not Eligible ■		Temp # US95-11; Temp # US9 10LT242;	5-1;	Benson Property; Fleiger Property; Tras		Scatter #3
☐ Eligible						
Determina	tion of	Effect				
		Rationale		Sites/Comments		
		They are outside the project	t area			
☐ No Hist		☐ They are outside impact zo	nes			
Propert Affecte		Final project plans will avoid them				
		☐ NR character will not be cha	anged			
☐ No Adv	erse Eff	ect to Historic Properties S	ites will	be affected	(See Comments section belo	w or attached explanation)
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Moscow. P portion. ITI only to align An intensiv historic pro- historic fea	lans call Districe nment E e-comple perties, ture, 101	strict 2 proposes to improve US- for realignment of the northern t 2 has proposed three alignmen 2. ete cultural resources survey of the Benson Property and the Fle T242, was previously determine result in No Effect to historic pro will cease at that location and ITI	t options alignme iger Pro d Not El	of the 7.5 m s: W-4, C-3 nt E-2 has l perty, were igible by th In the eve	ne long highway segment and on a control of the completed and cultural respectively and the cultural respectively. If alignment Entitle that cultural resources are entitle that cultural resources are entitle.	of Eligibility and Effect applies sources identified. Two Eligible for the NRHP. One 12 is selected the proposed
☐ Project	will be	monitored during construction d	ue to th	e potential	for cultural resources	1.150
Highway Arc			-/			Date
		/ h	-	and_		December 5, 2006
SHPO or THPO 106 Comment: I have reviewed the documentation and recommendations provided by ITD and						
		the above determination of el				
I agree with the above determinations of eligibility and effect given stipulations explained below or in the attached letter.						
I disagree with the above determinations of eligibility and effect as explained below or in the attached letter.						
			- -			Date
State or Tribal Historic Preservation Officer's Signature					12/29/06	

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IDAHO TRANSPORTATION DEPARTMENT

P.O. Box 7129 Boise ID 83707-1129

(208) 334-8000 itd.idaho.gov

December 20, 2011

Mr. Travis Pitkin
Compliance Archaeologist
Idaho State Historical Society
State Historic Preservation Office
Statehouse Mail

RE: Project No.: DHP-NH-4110(156), Key No.: 9294 US-95, Thorn Creek to Moscow, Stage 1

Dear Travis.

On December 5, 2006, the Idaho Transportation Department (ITD) submitted an Archaeological and Historic Survey Report (AHSR) for the above captioned project to the Idaho State Historic Preservation Office (SHPO) along with three Determination of Significance and Effect (ITD Form 1502) documents – one for each proposed potential project alignment. The 1502s were signed by SHPO on December 29, 2006 and concurred with ITD's finding of No Effect for alignments C-3 and E-2, and Adverse Effect for alignment W-4. At the time, ITD noted that no final alignment had been chosen for the project and therefore it was decided to wait for that decision prior to drafting and implementing a Memorandum of Agreement (MOA) for the W-4 alternative.

As the 2006 AHSR only recorded historic properties constructed in 1959 or before, it was recently decided to update the survey by recording all properties constructed between 1960 and 1970. Field work completed this summer resulted in the recordation of three (3) additional sites that fall within that date range – see attached. None were determined Eligible for listing in the National Register of Historic Places. During the same investigation, the consultant mapped, photographed, and inventoried all properties within or adjacent to the three alignment corridors constructed after 1970 – see attached.

A final alignment has yet to be identified for the project. Once chosen, that alignment will be reported to SHPO and the completion of the Section 106 process can take place. In the meantime, ITD requests the review of the attached site recordings and a letter acknowledging SHPO's concurrence with ITD's determination of National Register eligibility.

If you have any questions, please feel free to contact me at dan.everhart@itd.idaho.gov or 334-8479.

Thank you,

Dan Everhart

Tp Architectural Historian

Enclosure



March 8, 2012

C.L. "Butch" Otter Governor of Idaho

Janet Gallimore **Executive Director**

Administration 2205 Old Penitentiary Road Boise, Idaho 83712-8250 Office: (208) 334-2682 Fax: (208) 334-2774

Membership and Fund Development 2205 Old Penitentiary Road Boise, Idaho 83712-8250 Office: (208) 514-2310 Fax: (208) 334-2774

Historical Museum and Education Programs 610 North Julia Davis Drive Boise, Idaho 83702-7695 Office: (208) 334-2120 Fax: (208) 334-4059

State Historic Preservation Office and Historic Sites Archeological Survey of Idaho 210 Main Street Boise, Idaho 83702-7264 Office: (208) 334-3861 Fax: (208) 334-2775

Statewide Sites:

- · Franklin Historic Site
- · Pierce Courthouse
- · Rock Creek Station and
- Stricker Homesite

Old Penitentiary 2445 Old Penitentiary Road Boise, Idaho 83712-8254 Office: (208) 334-2844 Fax: (208) 334-3225

Idaho State Archives 2205 Old Penitentiary Road Boise, Idaho 83712-8250 Office: (208) 334-2620 Fax: (208) 334-2626

North Idaho Office 112 West 4th Street, Suite #7 Moscow, Idaho 83843 Office: (208) 882-1540 Fax: (208) 882-1763

Dan Everhart Architectural Historian Idaho Transportation Department Statehouse Mail

RE: Goodman Oil (HR 02); US-95, Thorn Creek to Moscow, Stage 1; DHP-NH-4110(156), Key 9294.

Dear Dan,

This letter is in response to your email requesting further comment about our recent determination of eligibility for the Goodman Oil Company gas station above. I have discussed our eligibility assessment for the property with our architectural historians and we offer the following in support of our determination.

In essence, the building meets Criterion C as an excellent example of "mid-century modern" architectural design - the octagonal/round form, the large glass exposure, flat roof, metal components, and cinderblock walls all are distinctive characteristics of the type, period, and method of construction of the genre. Furthermore, although a comprehensive survey of gas stations has not yet been conducted in Idaho, it is clear that this example appears to be a rare survivor of the property type (no other similar examples are known or recorded in the state inventory).

We appreciate your cooperation. If you have any further questions, please contact us.

Sincerely.

Travis Pitkin, M.S. Archaeologist



January 23, 2012

C.L. "Butch" Otter Governor of Idaho

Janet Gallimore Executive Director

Administration 2205 Old Penitentiary Road Boise, Idaho 83712-8250 Office: (208) 334-2682 Fax: (208) 334-2774

Membership and Fund Development 2205 Old Penitentiary Road Boise, Idaho 83712-8250 Office: (208) 514-2310 Fax: (208) 334-2774

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Idaho State Archives 2205 Old Penitentiary Road Boise, Idaho 83712-8250 Office: (208) 334-2620 Fax: (208) 334-2626

North Idaho Office 112 West 4th Street, Suite #7 Moscow, Idaho 83843 Office: (208) 882-1540 Fax: (208) 882-1763 Dan Everhart Architectural Historian Idaho Transportation Department Statehouse Mail

RE: US-95, Thorn Creek to Moscow, Stage 1 DHP-NH-4110(156), key 9294

Dear Dan,

Thank you for sending additional information regarding the project referenced above. Three additional properties were recorded that were not addressed in the previous 2006 cultural resources survey report.

We agree the Ziegler House (HR 01) and the 2305 S. Main St. property (HR 16) are both Not Eligible. However, we do feel the 1963 commercial structure on the Goodman Oil Company property (HR 02) is National Register Eligible under Criterion C (Consideration g.). We feel the structure is of exceptional significance exhibiting a very rare design for Idaho.

The Goodman Oil Company property (HR 02) appears to be situated near the northern confluence of the C3, E2, and W4 alignment corridors. The location of this property may require a change in project finding for C3 or E2 alternates. The W4 alternate has previously been determined to adversely affect historic properties. We understand a final alignment has not yet been identified, and look forward to receiving additional information regarding project actions when an alignment is chosen.

We appreciate your cooperation. If you should have any questions regarding these comments please feel free to contact me at 208-334-3847 or travis.pitkin@ishs.idaho.gov.

Sincerely,

Travis Pitkin, M.S. Archaeologist



January 28, 2002

Mr. Rob Roy Smith Staff Attorney/Policy Analyst Nez Perce Tribal Executive Committee P.O. Box 305 Lapwai, ID 83540-0305

Re: Nez Perce Tribe/ITD MOU

Dear Mr. Smith:

Enclosed is the fully executed original Memorandum of Understanding between the Nez Perce Tribe and the Idaho Transportation Department for your records. We have retained copies of the MOU for our Lewiston and Boise offices.

Sincerely,

ORIGINAL SIGNED BY:

JOAN THOMPSON District Business Manager

JT:jw\2-0039\z:\Admin\OM\WRDFILES\ADM\Nez Perce Tribe MOU.doc Enclosure

bcc: LEGAL w/enc.

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Nez Perce

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LEGAL SECTION

TRIBAL EXECUTIVE COMMITTEE

Office of Legal Counsel

P.O. BOX 305 • LAPWAI, IDAHO 83540-0305 • (208) 843-7355 FAX (208) 843-7377

January 15, 2002

Tim Thomas, Esq. Idaho Transportation Legal Department PO Box 7129 Boise, Idaho 83707

RE: Nez Perce Tribe/ ITD MOU

Dear Tim:

Enclosed is a signed original copy of the *Memorandum of Understanding Between the Nez Perce Tribe and the Idaho Transportation Department*. As per our conversation, it is my understanding that you will have the appropriate individuals sign and subsequently distribute copies of the MOU.

It has been a pleasure working with both you and Mr. Bywater in finalizing this agreement. The Tribe looks forward to continuing our positive working relationship with the Idaho Transportation Department.

Rob Roy Smith

Staff Attorney/ Policy Analyst

MEMORANDUM OF UNDERSTANDING

between

THE NEZ PERCE TRIBE

and

THE IDAHO DEPARTMENT OF TRANSPORTATION

for

COORDINATION AND CONSULTATION ON TRANSPORTATION PROJECTS AND RESOURCE MANAGEMENT ISSUES

This Memorandum of Understanding ("MOU") is made between the Nez Perce Tribe ("TRIBE"), a federally recognized sovereign Indian Tribe, and the Idaho Department of Transportation ("ITD").

ARTICLE I. GOVERNMENT-TO-GOVERNMENT CONSULTATION

A. Purpose.

The purpose of this Agreement is to establish a procedure under which the TRIBE and the ITD will consult concerning construction, repair or maintenance projects ("projects") undertaken by the ITD within the Nez Perce Reservation, ceded territories and traditional use areas (collectively "Reservation"). For the purposes of this MOU, consultation is a multi-step process involving the TRIBE and ITD, leading to informed decision-making that adequately addresses the legitimate rights and interests of the TRIBE and the interests, needs and obligations of ITD. A first step towards meaningful consultation includes open, two-way information sharing early in the decision-making process and the opportunity for technical, legal and policy review and input. Consultation incorporates such input into the decision-making process in a manner that addresses the legitimate rights and interests of both parties.

B. Responsible officials.

1. The District Engineer for District 2 of the ITD shall be the responsible official for the purpose of consulting with the TRIBE on a government-to-government level for ITD projects within the Reservation. A representative from the State Transportation Board may attend such consultations when available.

- 2. The Chairman of the Nez Perce Tribal Executive Committee or his designee shall be the responsible Tribal government official for the purpose of consulting with ITD on a government-to-government level with respect to ITD projects.
- 3. The District Engineer shall designate ITD representatives responsible for maintaining contact and free flow of information in a continuing working relationship with the Tribe.
- 4. The Chairman of the Nez Perce Tribal Executive Committee shall designate the Tribal representative and key staff responsible for maintaining a continuing working relationship with ITD.

Consultation between responsible officials.

- 1. The parties shall initiate consultation at least once every three (3) months: (a) to discuss all proposed and ongoing projects within the Reservation, (b) to identify potential effects on tribal interests, and (c) to resolve other transportation or resource management issues of concern to either party.
- 2 Either party may initiate consultation for the purposes of entering into additional cooperative agreements with respect to specific projects.
- 3. The District Engineer shall initiate consultation when significant changes to projects that the Tribe has already commented on are being considered.
- 4. Consultation for other purposes may be initiated by either party.

ARTICLE II. PROJECT PLANNING AND COORDINATION

A. ITD responsibilities.

- 1. The District Engineer or his designee shall enter into discussions with the TRIBE to determine the level of coordination appropriate for specific projects within the Reservation at the commencement of planning with respect to the project.
- 2. Solicit comments from the TRIBE for projects within the Reservation.
- 3. Provide the TRIBE with a reasonable opportunity to review and comment on all projects proposed within the Reservation.
- 4. Work with the TRIBE on the proposed project before the project is opened to comments from the general public to alleviate tribal concerns prior to the comment phase.

5. Solicit comments from the TRIBE to help identify any potential impacts of ITD projects on natural resources, cultural resources or sacred sites, as well to help develop any plans to avoid or mitigate such adverse impacts; and incorporate the comments of the Tribe to the fullest extent practicable as they relate to the protection or mitigation of adverse impacts to such resources and sites.

B. TRIBE responsibilities.

- 1. Identify tribal representatives to work on an on-going basis with ITD representatives concerning ITD projects within the Reservation and distribute ITD project announcements to appropriate tribal staff.
- 2. Provide review comments to the ITD within 30 calendar days from the date of receipt of the notice, as otherwise specified in the notice, or as agreed.
- 3. Assist in resolving conflicts or potential effects identified during the tribal review of the proposal notices.
- 4. Inform the ITD of any activities on tribal lands that could affect or influence initiation or implementation of an ITD project.
- 5. Identify projects of mutual interest and coordinate with other entities to seek cooperative agreements.

C. Mutual responsibilities.

- 1. Set the date, time, and place for the quarterly consultation meeting, and other consultations as mutually agreed to.
- 2. At least one week prior to the quarterly consultation meeting, prepare an agenda identifying specific questions, issues of concern, and ongoing or proposed cooperative programs to be addressed.
- 3. Where appropriate, prepare and submit for review prior to the meeting draft cooperative agreements for discussion, negotiation and signature at the meeting.
- 4. Diligently work toward reaching mutually agreeable solutions in cases of conflict.
- 5. Work cooperatively to find creative solutions and secure tribal participation in projects, where appropriate.

ARTICLE III. GENERAL TERMS AND CONDITIONS

- A. Direct contacts between the ITD and the TRIBE are in no way limited by this MOU. Such contacts are essential to promote more effective communication, coordination and consultation. The Parties recognize that each party reserves all rights, powers, and remedies now or hereafter existing in law or equity, by statute, treaty or otherwise. Nothing in this MOU shall be construed as a waiver of sovereign immunity of the TRIBE or the State of Idaho. By entering into this MOU, the Parties reserve, and do not waive, any jurisdictional or other claims authorized by law. This MOU is intended solely for the purpose of facilitating intergovernmental cooperation between the Parties and creates no rights in third parties or the right to judicial review.
- **B.** Failure of the TRIBE to respond to any notification above shall in no way be considered a waiver or abandonment of any treaty or treaty-related right with respect to the activity or project referred to in the notification.
- C. Amendments, supplements or revisions to this MOU may be proposed by any Party to the agreement and shall become effective upon formal approval by both Parties.
- **D.** This agreement will become effective on the date of the latest signature as evidenced below.
- E. Either party may terminate this agreement by providing written notice to the other party. The agreement will terminate thirty (30) days after a party receives such written notice.

Nez Perce Tribe

By:

Samuel N. Penney

Samuel N. Ye

Chairman

(date)

Arthur M. Taylor, Jr.

Secretary

(date)

Idaho Department of Transportation

Ву:

Jim Carpenter

District Engineer, ITD District Two

Approved as to form:

Stephen A. Bywater

Deputy Attorney General

Idaho Transportation Department

NEZ PERCE TRIBE CONTACT LIST

Issue	Name	Telephone
Cultural Resources	Kevin Cannell	(208) 843-7313
Water Quality	Bobby Hills	(208) 843-7368
Noxious Weeds/Land Ownership	Jack Bell	(208) 843-7392
Transportation Planning	Della Cree	(208) 843-7324
Fishery Habitat/Restoration	Emmit Taylor	(208) 843-7144
Forestry Issues	John DeGroot	(208) 843-7328
Wildlife	Keith Lawrence	(208) 843-7372
General Issues	Rob Roy Smith	(208) 843-7377

Zach Sunkhauser

DIV. OF HIGHWAYS

LEWISTON, IDAHO

File: DHP-NH-4110 (156)



U. S. DEPARTMENT OF TRANSPORTATION FEDERAL HIGHWAY ADMINISTRATION **IDAHO DIVISION** 3050 LAKEHARBOR LANE, SUITE 126 BOISE, IDAHO 83703-6217 208-334-1843 Idaho.FHWA@fhwa.dot.gov

July 14, 2004

Reply To: HFO-ID-1

ENV MGR BR/SAFETY ENG **FINAN MGR** FINAN SPEC **FINAN ASST** STAFF ASST SUPP SERV CLK COMP SPEC EXELD OPS ENG OPS ENG 1 OPS ENG 2

> OPS ENG 3 OPS ENG 4

PDP

Idaho Division Routing

DIV ADMIN

TRANSP ENG

ASST DIV ADMIN

Mr. Samuel Penney Tribal Chair Nez Perce Tribe PO Box 365 Lapwai, ID 83540

JUL 15 2004

ID. TRANS. DEPT.

RE: Project DHP-NH-4110(156), Key #9294; US-95, Thorn Creek Road to Moscow

Dear Mr. Penney:

The above referenced project is being developed to improve the level of service and safety of US-95 from MP 337.2 at Thorn Creek Road, north of Genesee, to MP 344.0 south of Moscow in Latah The Idaho Transportation Department (ITD) District 2 Office in Lewiston is developing the project in cooperation with the Federal Highway Administration (FHWA). The project location is shown on the enclosed maps.

The purpose of this letter is to initiate a government-togovernment relationship with the Nez Perce Tribe and to gain your input regarding this project. The FHWA's quidance on consultation with Tribal Governments on Federal-aid projects is based on the November 6, 2000 Executive Order: Consultation and Coordination with Indian Tribal Governments.

We are aware that Mr. Jim Carpenter, ITD District 2 Engineer, meets with you on a quarterly basis to brief you on projects that may be of interest to you. We would be pleased to have an FHWA representative accompany Mr. Carpenter to a forthcoming meeting to formalize our government-to-government relationship with the Tribe.

ITD District 2 is beginning the development of an Environmental Impact Statement (EIS) for this project. An archeological and historical inventory of the project area will be conducted. Under the Federal regulations of Section 106, Section 4(f) and NEPA, consideration of the possible effect of the project on

Native American Traditional Cultural Properties (TCPs) and Sacred Sites that are within or in close proximity to the project area is required. We are very interested in input from the Tribe regarding any concerns for TCPs or Sacred Sites in this project area.

For day-to-day activities and normal consultations with the Tribe, FHWA relies on ITD District 2 in Lewiston. ITD is responsible for working with the Tribe to develop information on Tribal project concerns. Mr. Jim Carpenter, ITD District 2 Engineer, may be contacted at (208) 799-4200.

Since FHWA is ultimately responsible for ensuring compliance with Federal law, including Tribal coordination, please contact Edwin Johnson, FHWA Operations Engineer, at (208) 334-9180, ext. 116, if you have any specific questions or concerns, and if you would like to meet with an FHWA representative at your quarterly meeting with ITD District 2. Please furnish us the name and telephone number of the Tribe's designated contact person for this project.

Thank you for your attention to this matter.

Sincerely,

Renee Sigel

Assistant Division Administrator

Enclosure

Hard Copy cc: Mr. Jim Carpenter, ITD District 2 Engineer,
Mr. Dennis Clark, ITD Environmental Program Manager,

Mr. Zach Funkhouser, District 2 Sr. Environmental Planner

ebj(let)-Project DHP-NH-4110(156), Key #9294.doc

February 23, 2012

Mr. Brooklyn Baptiste, Chair
Nez Perce Tribe Executive Committee
P.O. Box 305
Lapwai, ID 83540

Re:

March 1, 2012, Quarterly MOU Meeting Between the Nez Perce Tribe (NPT) and The Idaho Transportation Department (ITD)

Dear Chair Baptiste:

In accordance with the provisions of our MOU, I am forwarding you the items that we would like to have placed on the agenda:

Federal and State Funded Projects/ Government to Government Coordination

Projects under contract on the Reservation:

•	US-95, S. of Cottonwood to S. of Ferdinand	Award or Bid Opening 10/18/11	Prime Contractor Poe Ashalt Paving
•	US-95 Lapwai Cr. Bridges	04/05/11	Wadsworth Brothers, Inc.
•	SH-162, Nezperce to Four Corner	rs 08/30/11	Knife River Construction
	US-95, Spaulding Br. Rehab	09/26/11	Penhall Construction
•	SH-162, Four Corners to MP 13.1	1 11/08/11	Knife River Construction
0	US-12 Orofino to Greer	01/10/12	Valley Paving, Inc.
•	SH- 162, Red Rock Rd to Kamiał	03/06/12	TBD

Projects under construction near the Reservation:

		Award	Prime Contractor
•	US-95, FY12 Rockfall Mitigation	08/02/11	Midwest Rockfall, Inc.

Continued...

Brooklyn Baptiste, Chair Nez Perce Tribe Executive Committee February 23, 2012 Page Two

Projects being developed within the Reservation:

	Complete Design
 US-95, End of Concrete to Ferdinand 	2016
 SH-162 MP 13 to Redrock Road 	2013
 US-95, Turn bays (Division & Old SH-7) 	2013
SH-7, Gilbert Grade	2014
SH- 64, Kamiah Grade	2014
US-12 Greer to Kamiah, Rockfall	2014
	2013
US-95, Spaulding Bridge, Scour Mitigation	2014
US-95 Concrete Slab Repair	2014
Projects being developed near the Reservation:	
MP 81 to Syringa, US-12	2013
 Thorn Cr. Rd to Moscow, US-95 	2016
 Crooked Fork River Bridge, US-12 	2013

Discussion Items:

- Programmatic Agreement on Cultural Clearances
- Left Turn bay Study
- Clearwater River Casino Interchange
- Joint Rest Area in Winchester

If you have any questions on these subjects or would like us to be prepared to address additional topics, please call me at 799-5090. We look forward to another productive and informative meeting with the NPT.

. 生 数2/11

Sincerely,

ORIGINAL SIGNED BY:

JAMES F. CARPENTER, P.E. District Engineer

JFC:kr/z:\ADMIN\OM\WRDFILES\Office\nez perce tribe 2-23-12.docx

cc: Ms. Jan Vassar, Idaho Transportation Board
Ms. Rachel Edwards, Nez Perce Tribe
bcc: DE2 DEM2 PDE2 DTE2 RE2 A RE2 B EPS TPS2
SHA (Münch)

file

December 19, 2006

Mr. Kevin Cannell, THPO Nez Perce Tribe P.O. Box 365 Lapwai, ID 83540

Re:

Project No. DHP-NH-4110(156); Key No. 9294

Throncreek Road to Moscow

Archeological and Historic Survey Report

Dear Mr. Cannell:

As per your request, enclosed is the referenced report for the Idaho Transportation Department's Thorncreek Road to Moscow project.

If you have questions or concerns regarding this report, please feel free to contact me at 799-5090.

Sincerely,

ORIGINAL SIGNED BY:

ZACHARY A. FUNKHOUSER Environmenal Planner Senior

ZAF:ss/z:\Admin\OM\WRDFILES\ADM\cannell9294hist.survey.doc Enclosure

bcc:

ENV (CLARK)

DE2

PDE2

EPS

+ Font Size -

FW: Thorncreek to Moscow and Silene

From: Shawn Smith <Shawn.Smith@itd.idaho.gov>

Thu, Apr 12, 2012 10:06 PM

Subject : FW: Thorncreek to Moscow and Silene **To :** Michelle Anderson <anderenv@q.com>

FYI

From: Clay_Fletcher@fws.gov [mailto:Clay_Fletcher@fws.gov]

Sent: Thursday, April 12, 2012 2:23 PM

To: Shawn Smith

Subject: Thorncreek to Moscow and Silene

Hi Shawn - I'm a little confused about the confusion! Yes, Zach proposed the mitigation for the Top of Lewiston Hill to Genesee Silene incident. He also saw the proposed actions as a conservation action under sec 7(a)(1) for the Thorncreek to Moscow project. Specifically, in his Addendum to the BA for this Lewiston Hill project in Proposed Mitigation Item #4, he states:

"In addition to completing mitigation actions for the impact to a Spalding's catchfly location within the project boundaries of the Top of Lewiston Hill to Genesee project, ITD also intends to acknowledge this project as mitigation for the Thorncreek Road to Moscow project under Section 7(a)1 of the ESA. The location of Renfrew easement area is within the study area for the Thorncreek Road to Moscow project and the Jensen site is adjacent to the action area. This would complete mitigation actions planned for the Spalding's catchfly impact at the Mervyn Farm's site."

As far as the Service is concerned, there was no required mitigation for the Thorncreek project. The mitigation was for the Lewiston Hill mishap but was going to be implemented in the "study area" for the Thorncreek project. In my letter of concurrence for the Thorncreek project, I included the Zach's proposed "mitigation" because it would benefit Spalding's. The NLAA determination would stand without the "mitigation."

ITD has made a good faith effort to accomplish the proposed mitigation even though the results were not quite all that we were hoping for. We are still hoping additional protective measures for Spalding's can be accomplished through formal or informal conservation easements when the opportunity is available.

If it would help for Mark and me to have a conversation about this with FHWA, please let me know.

Thanks and let me know if you have questions or need anything additional.

Clay

U.S. Fish and Wildlife Service 1387 S. Vinnell Way, Room 368 Boise, ID 83709 (208) 378-5256; fax (208) 378-5262 clay_fletcher@fws.qov

anderenv@q.com

+ Font Size -

FW: FWS File 912.0301 2007-I-0368 Concurrence Letter

From: Ken Helm < Ken. Helm@itd.idaho.gov>

Wed, Dec 07, 2011 09:05 AM

Subject: FW: FWS File 912.0301 2007-I-0368 Concurrence Letter

1 attachment

To: 'anderenv@q.com' <anderenv@q.com>

This was the response back from FWS. Ken

From: Clay_Fletcher@fws.gov [mailto:Clay_Fletcher@fws.gov]

Sent: Friday, December 02, 2011 8:59 AM

To: Shawn Smith

Cc: Mark_Robertson@fws.gov; Sue Sullivan; kyle.holman@dot.gov; Victoria Jewell Guerra; Ken Helm

Subject: Re: FWS File 912.0301 2007-I-0368 Concurrence Letter

Hi Shawn - Given that you describe no changes to the project or anticipated effects to the Spalding's catchfly as detailed in your original project BA, the Service agrees with the ITD's conclusion that our 2007 letter of concurrence remains valid. Reinitiation of consultation is not warranted at this time. However, if your proposed action is modified, environmental conditions change, or additional information becomes available regarding potential effects on listed species, you should verify that your conclusions are still valid.

In addition, our 2007 consultation included commitments by the ITD to proactively work towards the conservation of Spalding's catchfly and mitigate damage to an existing population (Mervyn Farm site) that occurred during construction activities associated with the Top of Lewiston Hill to Genesee project. These commitments included acquiring a conservation easement on the Renfrew property (within the Thorncreek to Moscow action area) to protect a small catchfly population and growing out and transplanting catchfly plants on the Jensen property (adjacent to the Thorncreek to Moscow action area), the Renfrew property, and the Mervyn Farm site (after rehabilitating and fencing the site). I assisted with seed collection in 2007 and know seeds were germinated at the Palouse Land Trust facility, but haven't heard anything additional in quite some time. Could you please provide me with an update on the status of these conservation efforts?

Thank you.

Clay

U.S. Fish and Wildlife Service 1387 S. Vinnell Way, Room 368 Boise, ID 83709 (208) 378-5256; fax (208) 378-5262 clay_fletcher@fws.qov

Shawn Smith < Shawn.Smith@itd.idaho.gov>

12/01/2011 03:43 PM

To"Mark Robertson (Mark_Robertson@fws.gov)"
<Mark_Robertson@fws.gov>, Sue Sullivan
<Sue.Sullivan@itd.idaho.gov>

cc"'kyle.holman@dot.gov'" <kyle.holman@dot.gov>, Victoria Jewell Guerra <Victoria.JewellGuerra@itd.idaho.gov>, Ken Helm <Ken.Helm@itd.idaho.gov>

SubjectFWS File 912.0301 2007-I-0368 Concurrence Letter

Re: US-95Thorncreek Road to Moscow Highway Construction Project (Key #9294) -- Latah County, Idaho -- Concurrence File #912.0301 2007-I-0368

Dear Mark,

In anticipation of submittal of a Draft Environmental Impact Statement (DEIS) for the above referenced project, ITD is currently reviewing and updating the previous ESA consultation for the above referenced project. Concurrence on the original Biological Assessment for the project was received from your office April 12, 2007 that the project is not likely to adversely affect Spalding's catchfly (Silene spaldingii)

As of the latest United States Fish and Wildlife Service Species list dated August 17, 2011 the only changes to listed species within Latah County, ID is the removal of the Gray wolf, (Canis lupus) which was listed as experimental non-essential.

At the time of this writing the Idaho Transportation Department has not changed the original proposed highway design and are still evaluating the three proposed alignments your office consulted on in 2007. Based on this information and the lack of substantive species change there should be no difference in the level of effect to listed species determined from the original B.A. for this project. All other components of the existing consultation remain the same and therefore, ITD believes the determination for Spalding's catchfly of "not likely to adversely affect" is still valid as originally intended and reinitiating consultation is not warranted at this time.

Shawn W. Smith



United States Department of the Interior

FISH AND WILDLIFE SERVICE

Snake River Fish and Wildlife Office 1387 S. Vinnell Way, Room 368 Boise, Idaho 83709 Telephone (208) 378-5243 http://ldahoES.fws.gov



RECEIVED

Dennis Clark Environmental Section Manager Idaho Transportation Department P.O. Box 7129 Boise, Idaho 83707-1129

APR 16 2007

APR 1 2 2007

DIV. OF HIGHWAYS LEWISTON, IDAHO

Subject:

US-95 Thorncreek Road to Moscow Highway Construction Project (Key

#9294)—Latah County, Idaho—Concurrence

File #912.0301 2007-I-0368

Dear Mr. Clark:

This letter transmits the Fish and Wildlife Service's (Service) concurrence on the effects of the Thorncreek Road to Moscow Highway Construction Project on species listed under the Endangered Species Act of 1973, as amended. In a letter dated and received by the Service on March 16, 2007, the Idaho Transportation Department (Department) requested concurrence with the determination, documented in your Biological Assessment (Assessment), that the project is not likely to adversely affect Spalding's catchfly (Silene spaldingii).

The Department proposes to widen and straighten US-95, from approximately one mile south of Moscow to approximately eight miles north of Genesee, encompassing 6.5 miles of the existing highway corridor. Three alternate alignments are proposed within the two mile wide project area. None of the proposed alignments is further than 1.5 miles away from the existing US-95 right-of-way. The Department has not chosen a final alignment from among those proposed, so the action area for section 7 purposes is equivalent to the project area (i.e., encompasses all three proposed alignments).

The Department proposes to widen the existing two-lane highway to a four-lane divided highway, and realign the road as necessary to meet a 70 miles per hour design speed criteria within the project area. Standard best management practices and design criteria will be used to minimize resource impacts. Refer to the Assessment for a complete project description including design criteria.

Our concurrence that the project is not likely to adversely affect Spalding's catchfly is based on the following rationales as presented in the Assessment.



cc:

- 1. Surveys of suitable habitat in the project area found only one Spalding's catchfly occurrence consisting of six plants. No Spalding's catchfly plants were found within the footprint of any of the three alignments, and therefore, no direct effects to Spalding's catchfly are anticipated.
- 2. The project may indirectly affect Spalding's catchfly by increasing the risk of weed establishment in areas up to one kilometer away from disturbed areas associated with highway construction. All of the proposed alignments have the potential to indirectly affect the known occurrence of Spalding's catchfly and Palouse prairie remnants capable of supporting the catchfly, although within the zone of potential weed establishment, the known occurrence is still more than 1,000 feet from the closest alignment. This distance, combined with the Department's roadsides management direction, reduces the risk of weed establishment resulting from highway construction and use. Furthermore the Department is responsible for controlling and managing noxious weeds on all property under its jurisdiction.
- 3. The Department will benefit Spalding's catchfly by working proactively to conserve and restore Spalding's catchfly in the project area. These efforts will include establishing a conservation easement to protect the known occurrence, conducting additional surveys for Spalding's catchfly, and working to establish additional catchfly populations (seed collection, propagation, and planting out in suitable habitat).

This concludes informal consultation on the proposed project under section 7 of the Act. If the proposal addressed in this letter is modified, environmental conditions change, or additional information becomes available regarding potential effects on listed species, you should verify that your conclusions are still valid.

Thank you for your interest in the conservation of threatened and endangered species. Please contact Clay Fletcher at (208) 378-5256 if you have questions concerning these comments.

Sincerely

Jeffery L. Foss Field Supervisor
Snake River Fish and Wildlife Office

ITD, Lewiston (Smith)
IDFG, Lewiston (Hennekey)

U.S. DEPARTMENT OF AGRICULTURE Natural Resources Conservation Service

NRCS-CPA-106

FARMLAND CONVERSION IMPACT RATING FOR CORRIDOR TYPE PROJECTS

PART I (To be completed by Feder	ral Agency)		3. Date	of Land Evaluation I	Request	12/3/06	4. Sheet <u>1</u> of	1
Name of Project Thorncreek Rd. to Moscow ph 2 5. Federal Agency Involved FHWA								
2. Type of Project Transportation			6. Cour	ty and State Lata	h Coun	ty, Idaho		
PART II (To be completed by NRC	s)		1. Date	Request Received by 20/06			Completing Form	
Does the corridor contain prime, unique	e statewide or local in	nportant farmian	42	YES NO 🗆		4. Acres Irrigated Average Farm Size		
(If no, the FPPA does not apply - Do no	ot complete additiona		m).			0	1 494	
5. Major Crop(s) Winter Wheat		6. Farmable La Acres:				7. Amount of Farmland As Defined in FPPA Acres: 266,300 % 38		
8. Name Of Land Evaluation System Use	d	9. Name of Loc	al Site Asse	ssment System			nd Evaluation Re	
LESA				-			11/27/0	6
PART III (To be completed by Fede	eral Agency)			Alternativ Corridor W4		dor For Se	gment Corridor E2	Corridor
A. Total Acres To Be Converted Direct	ly			159	102		158	
B. Total Acres To Be Converted Indirec		Services		0	0		0	
C. Total Acres In Corridor				159	102		158	
PART IV (To be completed by NRC	CS) Land Evaluati	on informatio	n					
A. Total Acres Prime And Unique Farm	nland			47	25		51	
B. Total Acres Statewide And Local Im	portant Farmland			105	70		95	
C. Percentage Of Farmland in County	Or Local Govt. Unit	To Be Convert	ed	0	0		0	
D. Percentage Of Farmland in Govt. Ju	risdiction With Same	Or Higher Rela	tive Value	0	0		0	
PART V (To be completed by NRCS) I value of Farmland to Be Serviced or				79	79		79	
PART VI (To be completed by Feder			Maximum					
Assessment Criteria (These criteria	are explained in 7	CFR 658.5(c))	Points			- 1		
Area in Nonurban Use			15	14	14		14	
2. Perimeter in Nonurban Use			10	9	8		10	
Percent Of Corridor Being Farme	ed		20	19	17		11	
Protection Provided By State And Local Government		t	20	20	20		20	
Size of Present Farm Unit Comp	pared To Average		10	10	10		10	
Creation Of Nonfarmable Farmla	and		25	10	13		17	
Availability Of Farm Support Se	rvices		5	5	5		5	
8. On-Farm Investments			20	20	20		20	
Effects Of Conversion On Farm			25	0	0		0	
10. Compatibility With Existing Agricultural Use			10	3	2		4	
TOTAL CORRIDOR ASSESSMENT POINTS			160	110	109		111	
PART VII (To be completed by Fede	eral Agency)							
Relative Value Of Farmland (From P	art V)		100	79	79		79	
Total Corridor Assessment (From Part VI above or a local site assessment)		l site	160	110	109		111	
TOTAL POINTS (Total of above 2	? lines)		260					
Corridor Selected: 2	. Total Acres of Farm		0.0-1-01	189	188	11 121	190	<u> </u>
1. Corridor Selected:	Converted by Proje		3. Date Of	Selection:	4. Was	A Local Site	Assessment Use	ď?
					l			
						YES 🗌	NO 🗹	
5. Reason For Selection:								
See Attached Remarks For E	ach Alternative							
Signature of Person Completing this Pa	art:					DATE	12/3/06	
Ed Haagen							12300	
NOTE: Complete a form for each	th segment with	more than on	e Altema	te Corridor				



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 10

1200 Sixth Avenue Seattle, WA 98101

March 8, 2004

DTE
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EFO/S/T-C
EF

Reply To Attn Of: ECO-088

Mr. Russell L. Jorgenson Federal Highway Administration Idaho Division Office 3050 Lakeharbor Lane, Suite 126 Boise, Idaho 83703

Dear Mr. Jorgenson:

Ref: 03-084-FHA

The Environmental Protection Agency (EPA) has received the Notice of Intent to prepare an Environmental Impact Statement (EIS) for the proposal to improve US 95 Thorn Creek to Moscow, Idaho. While we intend to participate in the resource agency scoping meeting and field trip planned for this spring as well as subsequent opportunities for interaction, we feel there is value in offering comments prior to the meeting, at the earliest possible stage, to enable project proponents to incorporate them into project planning. These comments are submitted pursuant to our responsibilities under the National Environmental Policy Act (NEPA) and Section 309 of the Clean Air Act.

The following is not a comprehensive list of issues that should be addressed in the environmental analysis, but it includes those that we think should be emphasized based on the limited information we currently have about the project and the affected area:

High value habitats – need for avoidance, minimization of impacts and context sensitive design. From phone conversation and the Notice of Intent we understand that the subject corridor for this EIS is a 6.1 to 7.4 mile subset of the larger 20.8 mile corridor studied in the Top of Lewiston Hill to Genesee and Genesee to Moscow Environmental Assessment (EA). While we do not have a description of the subject segment for this EIS, we anticipate that high value Palouse prairie habitat, wetlands, and streams are in the project area and may be affected by the proposed project. The EA (p. 22) states that remnants of Palouse prairie occur mostly on steep slopes and in marshy areas. An occurrence of Spalding's catchfly (Silene spaldingii), proposed as threatened under the Endangered Species Act (ESA), has been documented in habitat surveys for the EA. According to the U.S. Fish and Wildlife Service (USFWS), the threatened Ute ladies' tresses (Spiranthes diluvialis), and the threatened water howellia (Howellia aquatillis), may also occur in the EA project area. White tail deer, chukar, Hungarian partridge, bobwhite and California quail, waterfowl, and several species of concern, including ring-necked snake, northern alligator lizard, wolverine, fisher, long-eared myotis, fringed myotis, Northern goshawk, Northern pygmy owl, and pygmy nuthatch also occur in the EA project area.

Based on the above information, it will be important to use extraordinary sensitivity, or Context Sensitive Design, in the design and placement of the roadway to ensure that the natural values and functions of the area, as well as any identified social, cultural, historical, and/or scenic values, remain intact. One of the most critical aspects of applying context sensitive design is the

preservation of ecological connectivity (see explanation below). This can best be achieved using avoidance and minimization of impacts – which are the first and second priorities for mitigating impacts – through sensitive planning, alternatives analysis, siting and design. Compensatory mitigation is appropriate only for truly unavoidable impacts that cannot be further addressed through improved siting and design when an action alternative is selected.

We anticipate that avoidance of sensitive, rare, and/or high value terrestrial and aquatic habitats will be the most significant environmental need for this proposed project. Maintaining habitat connectivity and providing for safe and effective movement of wildlife and aquatic species will be a necessity.

Ecological connectivity. The roadway alternatives will, to varying degrees, potentially fragment habitats, create a barrier to wildlife movement, result in wildlife roadkill, and sever other aspects of ecological connectivity in the project area. The EIS should provide an analysis of the alternatives with respect to ecological connectivity needs and impacts, and include adequate mitigation measures to avoid and minimize the impacts. The EIS should include this analysis and propose mitigation for both terrestrial and aquatic ecosystem processes, habitats, and species in consultation with the resource agencies.

For terrestrial species, this will involve identifying habitat linkages (movement corridors) that need to be preserved or re-established, safe wildlife crossings/structures under or over the roadway that accommodate the species residing in the area, and fencing that effectively prevents wildlife entry onto the roadway and that funnels them to safe crossing locations/structures. These actions provide for the safety of both wildlife and motorists.

Ecological connectivity is a broader concept, however, than wildlife movement in the landscape. It includes the connections and interactions between land and water, the transfer of water, wood, soil, nutrients, genes, species, and so on. For example, ecological connectivity is impaired when a stream is channelized and separated from its flood plain; when shoreline structures or bank armoring block sediment flows and shoreline enrichment processes; when dams are built or culvert installation block fish passage; when wetland fills or impervious surface prevent ground water aquifer recharge; when hillslope cuts breach seepage areas, springs, or underground aquifers; when aquatic habitat hydrological alterations and development interfere with surface water/ground water interactions and riverine hyporheic zones; and so on. Environmental impact assessments need to focus much more on identifying these connections and the consequences of severing them; project design should incorporate the means to preserve them.

Aquatic resources. Road construction may affect aquatic resources: (1) additional human use in and around streams as well as construction of and additional runoff from impermeable road surfaces will adversely impact water quality; (2) wetlands and riparian areas located adjacent to the road may be encroached upon and their hydrologic function altered; and (3) road encroachment may degrade the habitat for fish and other aquatic biota. For any impacts that cannot be avoided through siting and design, the NEPA document should describe the types, location, and estimated effectiveness of best management practices (BMPs) applied to minimize and mitigate impacts to aquatic resources.

To meet the requirements of the Clean Water Act, the NEPA document must identify all water bodies likely to be impacted by the project, the nature of the potential impacts, and the specific pollutants likely to impact those waters. If there are Clean Water Act 303(d)-listed waterbodies, the NEPA document must additionally state whether a Total Maximum Daily Load (TMDL) has been developed for the streams and the pollutant(s) of concern. Provisions for antidegradation of water quality apply to streams where water quality standards are presently being met.

Wetlands and riparian areas. The proposed road construction may affect the functions, structure, and hydrologic flow of any impacted riparian areas and wetlands. The NEPA document should describe riparian areas, including widths, types of vegetation, and functional values and integrity. The document should provide wetland determinations, estimated acreage, types, and ecological functions of wetlands in the planning area. Also, the document should address in detail the potential loss of riparian and wetland functions and diminished water quality under each of the action alternatives.

The proposed activities may require a CWA Section 404 permit, both for in-stream and wetland alterations. For wetlands, section 404(b)(1) guidelines state that impacts to wetlands are to be (1) avoided, (2) minimized, and (3) mitigated. The NEPA document should discuss in detail how planning efforts conform with decision-making direction specified in Section 404(b)(1) guidelines. FHWA must show, under Section 404, that they have avoided impacting the wetlands to the extent possible. The NEPA document should discuss alternatives that would not impact wetlands before proceeding to minimization/mitigation measures. Wetland mitigation measures should be designed to replace wetland functions lost as a result of the project. Wetland functional assessments should be used to demonstrate the adequacy of the wetland mitigation efforts.

Endangered, threatened, candidate, sensitive species. If the proposed project activities could affect species listed under the Endangered Species Act as threatened or endangered, the NEPA document should include the Biological Assessment and the associated FWS or NMFS Biological Opinion or formal concurrence for the following reasons:

- NEPA requires public involvement and full disclosure of all issues upon which a decision is to be made.
- The CEQ Regulations for Implementing NEPA strongly encourage the integration of NEPA requirements with other environmental review and consultation requirements (40 CFR 1502.25).
- The Endangered Species Act (ESA) consultation process can result in the identification of mandatory, reasonable, and prudent alternatives that can significantly affect project implementation.

Since both the Biological Assessment and the NEPA document must evaluate the potential impacts of the project on listed species, they can jointly assist in analyzing the effectiveness of project alternatives and mitigation measures. EPA recommends that the final NEPA decision document not be completed prior to the completion of ESA consultation. If the

consultation process is treated as a separate process, the federal agency risks FWS and/or NMFS identification of additional significant impacts, new mitigation measures, or changes to the preferred alternative. If these changes have not been evaluated in the original NEPA document, a supplement to the document would be necessary.

In addition to federally listed endangered and threatened species, there may also be state listed species, candidate state or federal species, and other sensitive or declining plant and animal species and their habitats in the project area. We recommend that the state Natural Heritage Program, the state and federal fish and wildlife agencies, and other appropriate authorities on the conservation of biological diversity be contacted to identify these species and their habitats. The EIS should disclose these sensitive species and habitats, and the alternatives presented should reflect all possible measures to avoid and minimize disturbance or harm to them.

Invasive species. Ground disturbing activities create opportunity for establishment of non-native invasive species. In compliance with NEPA and with the Executive Order 13112, analysis and disclosure of these actions and their effects, as well as any mitigation to prevent or control such outbreaks should be included. We urge that disturbed areas be revegetated using native species, including a native grass and forb mixture to ensure adequate coverage to prevent establishment of invasive plants, and that there be ongoing maintenance (wholly or primarily non-chemical means) to prevent establishment of invasives in areas disturbed by project activities.

Indirect/secondary, and cumulative effects. In addition to the direct impacts to the natural and human environment, secondary and cumulative impacts should be analyzed and disclosed. Examples include increased and induced vehicle miles traveled (VMT); induced growth and development and its associated terrestrial and aquatic habitat losses, fragmentation, and alterations, water and air quality effects, fish and wildlife mortality and disturbance effects, and other impacts that are likely to result. The affected environment for each resource category should be adequately described to establish past impacts, and existing baseline conditions and stresses to those resources, so that the added effects can be discerned.

Cultural resources. The intact, high value habitats in the project area may also have significant cultural value for Native Americans, such as the Nez Perce, Colville, and Coeur d'Alene Tribes. Impacts to tribal cultural resources and historic and archeological resources need to be disclosed in the EIS.

Under NEPA, the scope of cultural resource analysis should include direct and indirect impacts to traditional resource rights, historic buildings, historic districts, archeological sites, Native American traditional places, sacred sites, environmental justice issues, and traditional ways of life. The following is a list of specifics that we believe should be addressed in the EIS for a complete analysis of cultural resources:

- sacred sites (see Executive Order 13007);
- traditional cultural properties or landscapes;
- hunting, fishing, gathering areas (including impacts to ecosystems that support animals and plants that are or once were part of the tribes' traditional resource areas);

- access to traditional and current hunting, fishing, and gathering areas and species (berries, root foods, basket weaving materials, fire wood, elk, deer, trout, and any other species of concern to the tribes);
- changes in hydrology or ecological composition of springs, seeps, wetlands, and streams, that could be considered sacred or have traditional resource use associations;
- travel routes that were historically used, and travel routes that may be currently used:
- historic properties, districts, or landscapes;
- cultural uses of the natural environment, the built environment, and human social institutions;
- unique characteristics of the geographic area such as proximity to historic or cultural resources (40 CFR 1508.27(b)(3));
- the degree to which the action may adversely affect districts, sites, highways, structures, or objects listed in or eligible for listing in the National Register of Historic Places (40 CFR 1508.27(b)(8) in accordance with the National Historic Preservation Act (NHPA);
- Potential disproportionate or adverse environmental impacts to low income and minority populations (see E.O. 12898); such impacts may be cultural, for example, impacts on a culturally important religious, subsistence, or social practice should be addressed;
- impacts to Indian Sacred Sites. E.O. 13007 requires that federal agencies minimize damage to sacred sites on federal land, and avoid blocking access to such sites by traditional religious practitioners.

EPA recommends conducting ethnographic interviews and compiling ethnohistoric information about the area. EPA also recommends close consultation with the tribes (see E.O. 13175), and the appropriate State Office for archaeology and historic preservation.

We recommend that NHPA Section 106 review be conducted during the preparation of the DEIS and that consultation be initiated with affected and potentially affected tribes and Native American descendants. Consultation to resolve adverse effects should be coordinated with public comment on the DEIS, with the results reported in the Final EIS. Any Memorandum of Agreement (MOA) developed under Section 106, or the final comments of the Advisory Council on Historic Preservation (ACHP), should be addressed in the ROD. The Section 106 MOA should be fully executed before the ROD is issued, and the ROD should provide for implementation of the MOA's terms.

Social/cultural effects and Environmental Justice. We recommend conducting community impact assessments for communities that are most affected by the proposed project. The Federal Highway Administration (FHWA) publication, Community Impact Assessment: A Quick Reference for Transportation [publication No. FHWA-PD-96-036, HEP-30/8-96(10M)P], is available as guidance, and pertinent websites can also provide information. Historic resources and the full range of tribal treaty resources, as discussed above, should be addressed. Formal consultation should be conducted regarding both their natural and cultural resources affected by the proposed project. Useful references include:

- http://www.npi.org/nepa/index.html regarding NEPA and cultural resources;
- http://www.epa.gov/compliance/resources/publications/ej/ips_consultation_guide.pdf
 includes the document, Guide on Consultation and Collaboration with Indian Tribal
 Governments and the Public Participation of Indigenous Groups and Tribal Members in

Environmental Decision Making.

Executive Orders:

E.O. 13175, Consultation and Coordination with Tribes;

E.O. 13007, Indian Sacred Sites;

E.O. 12898, Environmental Justice.

In compliance with NEPA and with E.O. 12898 on Environmental Justice, actions should be taken to conduct adequate public outreach and participation that ensures the public and Native American tribes truly understand the possible impacts to their communities and trust resources. Environmental Justice communities and tribes must be effectively informed, heard, and responded to regarding the project impacts and issues affecting their communities and natural and cultural resources. The information gathered from the public participation process and how this information is factored into decision-making should be disclosed in the EIS.

The U.S. has a unique relationship with tribal governments, which requires that federal government plans, projects, programs and activities assess impacts on tribal trust resources. Agencies shall assess all impacts to tribal trust resources and include those impacts in the agencies' environmental documents. In accord with the Executive Memo of April 29, 1994, on Government-to-Government Relations with Native American Tribal Governments, each federal agency shall consult to the greatest extent practicable and to the extent permitted by law, with tribal governments prior to taking actions that affect federally-recognized tribal governments.

Air Toxics. There is heightened concern for human health from projects that result in air toxics emissions and particulate matter from mobile sources, particularly diesel exhaust. The EIS should disclose the human health effects of air toxics and particulate matter from mobile sources, and identify any sensitive receptor locations for the project. For receptor locations, we recommend that hotspot analysis be conducted for these pollutants, and that construction mitigation measures be included. We have enclosed a list of potential mitigation measures to reduce emissions during construction.

We appreciate the opportunity to offer these comments and look forward to working collaboratively on the project with FHWA and all interested and affected parties. Please contact me at 206/553-2966 or somers.elaine@epa.gov, if you have questions or would like to discuss these comments.

Sincerely,

Elaine Somers

NEPA/309 Environmental Review

Geographic Unit

Enclosure

December 21, 2010

Mr. Dave Cadwallader Clearwater Regional Supervisor Idaho Department of Fish & Game 3316 16th Street Lewiston, ID 83501

Re:

Project No. DHP-NH-4110(156); Key No. 09294
Transmittal of Assessment of Potential Big Game Impacts and Mitigation Associated with Highway Alternatives from Thorncreek Road to Moscow

Dear Mr. Cadwallader:

The Idaho Transportation Department ("ITD") appreciates the past assistance provided by the Idaho Department of Fish and Game ("IDFG") to assess potential wildlife impacts relating to the US-95 Thorncreek Road to Moscow project.

In follow-up to prior discussions with and comments received from IDFG, ITD transmits herewith the report prepared by Western Ecosystems Technology entitled Assessment of Potential Big Game Impacts and Mitigation Associated with Highway Alternatives from Thorncreek Road to Moscow. The enclosed report concludes that "[g]iven the marginal quality habitat and limited observations of moose and elk in the area, there is no evidence that suggests the E-2 alternative would have measurable impacts on either species. Accordingly, mitigation for direct habitat loss, indirect habitat loss, or loss of connectivity for moose or elk is not warranted." However, the Report recommends future monitoring of vehicular-wildlife collisions to determine whether future mitigation might be warranted in Sections of E-2 (in the event E-2 is selected as the preferred alignment). ITD also transmits ITD's Safety Evaluation, which explains implementation of the monitoring recommendation.

Thank you again for your assistance. Please feel free to contact me at (208) 799-5090, should you have any questions.

Sincerely,

ORIGINAL SIGNED BY:

KENNETH G. HELM, Project Manager

Thorncreek Road to Moscow

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Enclosure

DE2

DTE2

EP



IDAHO DEPARTMENT OF FISH AND GAME

CLEARWATER REGION 3316 16th Street Lewiston, Idaho 83501 C.L. "Butch" Otter/Governor Cal Groen/Director

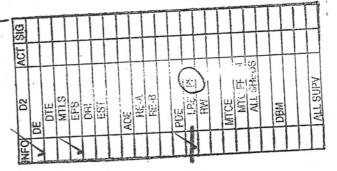
October 26, 2007

Mr. James Carpenter, District Engineer Idaho Transportation Department District 2 P.O. Box 837 Lewiston ID 83501

NOV 06 2007

PIV. OF HIGHWAYS

LEWISTON, IDAHO



Dear Jim:

In December or 2006, at your request, IDFG submitted to you a Wildlife Assessment for the proposed US95 Thorncreek to Moscow highway improvement project. Clearwater Region IDFG staff prepared this report in the spirit of interagency cooperation and to enhance protection of fish and wildlife in our region.

Furthermore, at ITD's request, our Wildlife Assessment recommended mitigations for impacts of the proposed highway on wildlife and wildlife habitat. Our recommendations were not an exhaustive list of the potential options available for mitigation, and were not intended to be limiting. Instead, our goal was for our recommendations to stimulate considerable thought and discussion between our agencies that would ultimately lead to appropriate and effective protections and enhancements for wildlife as part of the Thorncreek to Moscow highway project.

In May, we received a request from ITD for additional information regarding the Wildlife Assessment and our recommended mitigations (ITD, Funkhouser letter, May 3, 2007). IDFG responded to your request (IDFG, Cadwallader letter, June 23, 2007) Then, Dave Cadwallader, IDFG Region 2 Supervisor, and Ray Hennekey, Region 2 Environmental Staff Biologist, met with yourself, and ITD's Zack Funkhouser and Ken Helm on August 2 to further discuss our mitigation recommendations and attempt to resolve differences in outlook and approach to mitigation.

ITD informed us at the meeting that most of the mitigations we had recommended in the Wildlife Assessment were acceptable to ITD. However, there were two glaring exceptions: First, ITD was concerned about the cost of, and not convinced of the need to construct passage structures for big game, as recommended by Melquist in an independent contract report to ITD. IDFG had offered support for Melquist's recommendations in the Wildlife Assessment.

Second, and apparently most problematic from ITD's perspective, was IDFG's recommended mitigation to replace wildlife habitat that would be lost to the highway footprint. Our recommendation in the Wildlife Assessment, which included a 300 meter disturbance zone on either side of the highway, was for

replacement of habitat at a 1:1 (acres replacement/acres lost) ratio for the central and western alignments and at a 2:1 ratio for the eastern alternative, where both direct and indirect wildlife impacts will be greatest. In our August meeting, you made it very clear that ITD does not feel that it has any responsibility to mitigate for wildlife or habitat unless ESA species are involved. Furthermore, you stated that replacement of lost habitat at the rates we recommended would stymie the project because of the added cost of purchasing land or easements for wildlife habitat. In essence, ITD rejected this mitigation recommendation out of hand.

IDFG acknowledged the potential cost of the recommended mitigation and, though we believe mitigation is necessary and appropriate, stated our shared interest in completing the US95 improvements. Therefore, in lieu of the habitat replacement ratios we initially proposed, IDFG offered to develop a baseline funding proposal for a "bank" or trust to be funded by ITD as mitigation for habitat loss. The proposed fund would be used to provide funding for purchases of easements or habitat, for habitat improvements in the Palouse region, or for other activities that would benefit wildlife. IDFG also agreed that wildlife passage structures for big game were not necessary and might not be effective. At the August meeting, ITD accepted those offers and agreed to consider a baseline funding proposal that IDFG would prepare. Therefore, we submit the following,

IDFG's alternative mitigation proposal:

ITD will deposit \$500,000 for the western alignment (W4, 185 acres at 1:1) or \$325,000 for the central alignment (C3, 125 acres at 1:1) or \$750,000 for the eastern alignment (E2, 185 acres at 1.5:1) into a fund that will be used to acquire, protect or enhance wildlife habitat or to fund other activities to benefit wildlife in the Palouse Ecoregion (ecoregion as defined in the Idaho CWMS). The fund will be administered by IDFG. Other details (e.g., where the fund will be housed, etc.) will be made pending ITD acceptance of this recommendation.

IDFG believes this to be a very reasonable alternative to our original mitigation proposal – we think the bank can be used to provide meaningful protection for wildlife and habitat at less than 1 percent of the total project cost and at a fraction of what the original IDFG mitigation proposal would have cost ITD. In addition, we made several substantive concessions to arrive at this alternative proposal. These include:

- calculating the value based only on the actual new highway footprint we did not include the 300 meter disturbance zone we included in our previous recommendations;
- calculating alternative E2 acres replacement at 1.5:1 acre lost, instead of 2:1 as originally proposed; and
- IDFG withdrew support for construction of the 2-3 big game passage structures recommended by Melquist.

¹ The values were calculated based on an approximate average current selling price of \$2600 per acre for prime agricultural land in Latah County in the vicinity of the project. Based on our research of current real estate values, recent sales, and other agencies' calculations for purchase for easement, the selling price for prime farmland is approximately \$2600/acre. Non-prime agricultural land in the project, which sells for slightly less, makes up a very small percentage of the total area effected and was calculated at the same rate. Also, differences expected from including lesser value non-prime land at the same rate is more than compensated by using a median value that did not include the current development value of farmland, which was determined to be approximately \$4500/acre. Also, more costly residential land values were not included. All development value and residential property was included in the total at the \$2600/acre rate. An additional compensation was to round up to a nice even number to arrive at the amounts identified.

In closing, we feel it is important to repeat one additional mitigation recommendation we have made in the Wildlife Assessment and at every other opportunity: We recommend avoidance of the eastern alignment. It has been IDFG's position from the start – a position supported by recommendations from the other resource agencies – that the eastern alternative will have the greatest direct and indirect impacts to wildlife and other resources. Avoidance of impact is the primary mitigation tool available. We recommend avoidance of alternative alignment E2.

Please consider these recommendations in the spirit of cooperation in which we offer them. We make this proposal as a good faith effort to engage ITD in continuing negotiations to develop meaningful and effective mitigations for impacts of the US95 Thorncreek project to wildlife. We hope you give this proposal serious consideration.

Please contact me or Ray Hennekey at the Clearwater Regional Office if you have any questions regarding this proposal.

Sincerely,

Dave Cadwallader

Clearwater Regional Supervisor

DC/rh/cs

C: Bart Butterfield, NRPB

ACTION # 07-035)



JUN 28 2007

DIV. OF HIGHWAYS LEWISTON, IDAHO

IDAHO DEPARTMENT OF FISH AND GAME

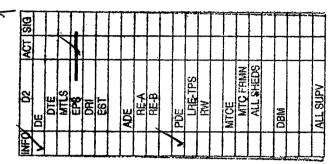
CLEARWATER REGION

3316 16th Street Lewiston, Idaho 83501 June 23, 2007

C.L. "Butch" Otter / Governor Cal Groen / Director

Mr. James Carpenter, District Engineer Idaho Transportation Department District 2 P.O. Box 837 Lewiston ID 83501

Dear Mr. Carpenter:



This is in response to your May 3, 2007 letter requesting additional information related to the General Wildlife Assessment for the proposed US95 Thorncreek to Moscow highway improvement project prepared by IDFG Region 2 for ITD.

At ITD's request, Fish and Game's Wildlife Assessment recommended mitigations for impacts from the proposed highway on wildlife and wildlife habitat. Your May 3 letter asks IDFG to provide examples of other projects for which the Department has determined mitigations were necessary to offset impacts to wildlife.

The most recent example of mitigation for highway impacts to wildlife is from ITD's US95 Copeland to Canada highway project. Mitigation for that project included three wildlife underpasses and more than \$100,000 for pre- and post construction monitoring of wildlife. In addition, habitat lost to new highway footprint was mitigated by a cash payment which will be used to benefit wildlife; for instance, to purchase an easement.

Mitigation for lost wildlife habitat is also received for projects other than highway development. For example, recently negotiated mitigations for the Hells Canyon Complex include a minimum of 24,000 acres for terrestrial mitigation, representing a habitat replacement ratio of 2 acres replaced for each acre lost.. The Department also routinely recommends mitigation for housing developments. One recently completed negotiation in Ada County resulted in replacement of habitat lost to a housing development at an approximately 2:1 ratio, including permanent habitat protection easements within the project boundary and a conservation easement nearby and in similar habitat.

As you can see, mitigation for impacts to wildlife habitat is not at all uncommon; expressing mitigation as a ratio of habitat lost vs. habitat replaced is typical; and the mitigation ratios we have recommended for the US95 Thorncreek to Moscow Project are consistent with mitigation received for other projects.

Your second request was for Fish and Game to provide deer, elk and moose data to support or suggest that crossing structures adjacent to Paradise Ridge would (a) be required by the effects of the project, or (b) be used by wildlife in the corridor. You also asked for data IDFG might have to support Wayne Melquist's recommendations for wildlife crossing structures wildlife Heritage

Fish and Game has big game survey data for the project area; however, we have not collected data to determine whether crossing structures are required by the effects of the Thorncreek project or whether crossing structures recommended by Melquist would be used by wildlife. If you wish, IDFG would be pleased to discuss an arrangement with ITD that would allow us to collect new data geared specifically to answer those questions.

IDFG's mitigation recommendations in the US95 Thorncreek to Moscow Project Wildlife Assessment were not an exhaustive list of the potential options for mitigation. There are many mitigations that could be used to ameliorate the effects of the project on wildlife. It was Fish and Game's intention from the outset to provide recommendations that would stimulate considerable thought and discussion between our agencies that would lead to effective protections and enhancements for wildlife as part of the Thorncreek to Moscow highway project.

We invite you to meet with us at the Clearwater Regional Office on July 26, from 8-4 to begin to identify a suite of wildlife mitigations for the US95 Thorncreek to Moscow Project that will satisfy both our agencies' needs. Please contact me to confirm your availability for that date or to set another date if you have a conflict. I suggest that it would be best if you can provide us with alternative mitigation proposals at least a week in advance of that meeting so that our conference can be as productive as possible.

Sincerely,

Dave Cadwallader

Clearwater Regional Supervisor

DC/rh/

c: Tracey Trent
Dennis Clark, ITD Boise

May 3, 2007

Mr. Dave Cadwallader, Regional Supervisor Idaho Department of Fish and Game 3316 16th Street Lewiston, ID 83501

Re:

Project No. DHP-NH-4110(156); Key No. 9294

Thorncreek Road to Moscow General Wildlife Assessment

Dear Mr. Cadwallader:

The Idaho Transportation Department has received the General Wildlife Assessment prepared by Ray Hennekey dated December 14, 2006. The assessment recommends several mitigations identified by the IDFG report and the Large Ungulate Report prepared by Wayne Melquist. Both have been reviewed by ITD District Two, Headquarters and our Legal Section, as well as the Federal Highway Administration. ITD feels this process may set precedent for future ITD/IDFG interaction and for this reason, we would like to involve our ITD and your IDFG headquarters offices. Please have your headquarters office review your report and discuss it with Dennis Clark, Environmental Section Supervisor for ITD. Dennis can be reached at (208) 334-8203.

To consider our response to the recommendations made by the IDFG assessment and to document our decision making process, ITD would like to request additional information:

- Please provide information regarding the development of conservation easement mitigation ratios applied to the Thorncreek Road to Moscow project. We are specifically seeking other IDFG projects or reports where this method has been applied or other development or infrastructure projects in which a similar method was used for mitigation development and implementation. Also, any data or information regarding completed projects including mitigation results.
- Please provide any deer, elk or moose population data that supports or suggests
 that crossing structures adjacent to Paradise Ridge would be required by the
 effects of the project or utilized by species that exist within the corridor. The
 Melquist ungulate report identifies crossings as recommended, but not required
 by population effects of the U.S. 95 project. Please provide any data IDFG has
 which supports the recommendation for wildlife crossing structures.

Continued...

Mr. Dave Cadwallader, Regional Supervisor Idaho Department of Fish and Game May 3, 2007 Page Two

Thank you for your attention to this letter, we look forward to working with IDFG in addressing these issues.

Sincerely,

ORIGINAL SIGNED BY:

ZACHARY A. FUNKHOUSER **Environmental Planner Senior**

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bcc:: CE

ACE/D

ENV (Clark)

DE2

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IDAHO FISH & GAME

CLEARWATER REGION 1540 Warner Avenue Lewiston, Idaho 83501-5699

Dirk Kempthorne / Governor Steven M. Huffaker / Director

RECEIVED

JUN 22 2005

DIV. OF HIGHWAYS LEWISTON, IDAHO

June 20, 2005

Mr. Zachary Funkhouser, Environmental Planner Idaho Department of Transportation PO Box 837 Lewiston, Idaho 83501

Dear Zach:

Re: BIOLOGICAL EVALUATION OF POTENTIAL IMPACTS OF CORRIDOR ALTERNATIVES FROM THORNCREEK ROAD TO MOSCOW ON LARGE UNGULATES.

Thank you for the opportunity to review the Biological Evaluation of the Potential Impacts of Corridor Alternatives from Thorncreek Road to Moscow on Large Ungulates (BE). The BE evaluates and compares potential impacts of various construction alternatives for US Route 95 to deer, elk and moose.

The report (BE) has limited value as a tool for selecting construction alternatives based on impacts to large ungulates. The BE is based on a cursory assessment of available habitat and a largely windshield survey of the possible presence and use of potentially effected habitat by deer, elk and moose in the vicinity of three selected alternative alignments. The BE is also based on a review of the literature regarding deer, elk and moose biology and potential impacts of highways on those species.

Based on our own knowledge and experience, the general observations in the BE about big game presence in the study area are probably accurate, and we generally support the recommendations for mitigation. We tend to agree that impacts would range, in declining order of impact to large ungulates, from the eastern-most alternative to the western-most alternative. On the same basis, we can generally accept the recommendations for mitigation in the BE, although we'll look forward to working with ITD to develop specific mitigations, locations for wildlife passage structures, etc. when alternatives are narrowed down and more detailed plans can be developed.

We have some concerns about the BE and some of the conclusions reached regarding impact to deer, elk and moose.

First, the BE would be markedly improved by providing a more rigorous and scientifically sound evaluation of current deer, elk and moose in the project area to support conclusions and recommendations. The evaluation would be greatly enhanced with actual site-specific data to support conclusions. (Please note that the BE states that population data is not available for deer, moose and elk. IDFG has conducted elk surveys in the vicinity of the project and can provide

data on elk in subunits where populations may be affected by the project. Moose are not a focus during aerial surveys, but incidental observations of moose are recorded as well.)

The BE concludes that the project will not have population level impacts on deer, elk or moose. This tends to minimize potential impacts to large ungulates as a result of the highway and to infer that mitigation would have limited value. We are inclined to agree that population level impacts are unlikely, at least for large ungulates. However, less than population level impacts are important and should be assessed in a BE. Further, we wish to emphasize that population level impacts are not a prerequisite for mitigation. Any impacts that affect moose, deer or elk or otherwise diminish the resource deserve mitigation.

The BE states that a cumulative impacts analysis was done, then draws conclusions about project impacts and potential mitigation based on that analysis. However, the BE provides no evidence that the kinds of data on which such an analysis would depend was reviewed and evaluated (e.g., current/projected land ownership, current projections for and potential changes in residential growth and development as a result of new highway construction, cumulative impacts of retaining existing portions of the highway in addition to new construction, etc.). Therefore, it appears that a cumulative effects analysis was not done. Conclusions in the BE that the project will not have long-term population-level impacts are highly suspect as a result.

We were disturbed by the inference in the BE that the impacts from the highway project are acceptable because future residential development would eventually destroy habitat and displace big game even if the road is not constructed. Anticipated future impacts to wildlife from residential development in no way minimize impacts from the highway project or make impacts from the highway merely acceptable. Similarly, it is inappropriate to imply that mitigation for the highway might be unnecessary or ineffective because of potential impacts from future development. Anticipated residential growth in the region in no way reduces ITD's obligation to mitigate for both immediate and long-term impacts from the highway, including mitigation for projected changes or increases in residential development to which the highway improvements will contribute.

Because future residential growth is likely to be unavoidable, we repeat our original recommendation to purchase of easements or fee-title of key existing habitats for wildlife as partial mitigation for the project, regardless of alternative selected.

Thanks again for the opportunity to review and comment on this BE and to be involved so early in the process. We look forward to continuing to work with you to develop similar evaluations of US 95 Thorncreek Road to Moscow project impacts to fish, wildlife and habitat.

Sincerely,

Cal Groen

Clearwater Regional Supervisor

CG/rh/ss

APPENDIX 2. LIST OF PREPARERS AND REVIEWERS

Name	Responsibility/Role	Education	Experience
US DEPARTMENT OF TR	ANSPORTATION - Federal Highway Ad	ministration (FHWA), Idaho Divis	ion
Ross Blanchard	Project Review	B.S. Civil Engineering	18 years
Kyle Holman	Project Review	B.S. Civil Engineering	6.5 years
John Perry	Project Review	B.S. Civil Engineering	21 years
Paul Ziman	Project Review	B.S. Civil Engineering	24 years
Brent Inghram	Project Review	B.S. Environmental Planning/Management; M.S. Geological Engineering	30 years
IDAHO TRANSPORTATIO	ON DEPARTMENT (ITD)		
Ken Helm	Project Management	A.S. Drafting Technology	35 years
Zach Funkhauser	Project Management / NEPA Review	B.S. Biology	12 years
Shawn Smith	Project Management / NEPA Review	B.S. Biology	10 years
Curtis Arnzen	Project Development Engineer / Safety	B.S. Civil Engineering	14 years
Dave Couch	Traffic Control / Safety	B.S. Civil Engineering	24 years
Ron Perkins	Professional Land Surveyor/GIS	2.5 years Civil Engineering Education	16 years
Mark Munch	Cultural Resource Review	M.A. Anthropology	16 years
Paul Frei	Traffic Control / Safety	A.S. Drafting Technology	23 years
Manny Todhunter	Floodplain Assessment	B.S. Civil Engineering	40 years
Dave Ellis	Highway Design	A.S. Drafting Technology	36 years
Dan Everhardt	Architectural History Review	B.A. Museum Studies and History	9 years
Vicky Jewell Guerra	NEPA Review	B.S. Environmental, M.B.A	23 years
US ARMY CORPS OF EN	GINEERS (USACE)		
Nicholle Braspennickx	NEPA Review/Wetland and Water of US	B.S. Biology	22 years
ANDERSON ENVIRONM	ENTAL CONSULTING LLC		
Michelle Anderson	NEPA Review/EIS Technical Writer	B.A. Biology	18 years
Suzanne Pattinson	EIS Technical Writer/GIS Analyst	B.S. Natural Resources	7 years

Name	Responsibility/Role	Education	Experience
TECHNICAL REPORT AUT	HORS		
Russell Qualls; ID State Climatologist	Weather Report	Ph.D. Civil and Environmental Engineering	24 years
Ed Haagen; Private Consultant	Farmland Report	B.S. Agricultural Soils	35 years
Shelly Gilmore; Resource Planning Unlimited	Wetlands Technical Reports	B.S. Natural Resource Administration	20 years
Miguel Gaddi HDR	Community Impact Assessment Technical Reports	M.S. Urban and Regional Planning	15 years
Kris Horton Bionomics	Traffic Noise Report	B.S. Animal Science	10 years
David Aizpitarte Bionomics	Traffic Noise Report	B.S. Bacteriology, MBA	25 years
Juanita Lichthardt	Rare Plant Inventory Report / Biological Assessment	B.A. Biology, M.A. Biology	26 years
Wayne Melquist	Wildlife Inventory Report / Biological Assessment	B.S. Biology, M.S. Zoology Ph.D. Wildlife Resources	42 years
William Ruediger	Wildlife Report	B.S. Wildlife Management M.S. Forest Management	40 years
Hall Sawyer	Wildlife Report	B.S. Wildlife Biology M.S. Zoology Ph.D. Zoology and Physiology	17 years
Stan Gough	Archaeological / Architectural Report	B.A. Anthropology M.S. Geology	35 years
Ann Sharley	Archaeological / Architectural Report	B.A. Anthropology M.A. Historic Preservation	20 years
Rosemary Curtain; RBCI Incorporated	Public Involvement	B.S. Economics and Political Science M.A. Public Policy	14 years

APPENDIX 3. LIST OF AGENCIES, ORGANIZATIONS AND PERSONS RECEIVING THE DEIS

Public Viewing Locations

The following are locations where hard copies of the DEIS may be viewed:

Federal Highway Administration Idaho Transportation Department

Idaho DivisionHeadquarters3050 Lakeharbor Lane, Suite 1263311 W. State St.Boise, ID 83703Boise, ID 83703

Genesee Public Library
Latah County Library
140 East Walnut Street
Genesee, ID 83832
Latah County Library
110 South Jefferson St.
Moscow, ID 83843

Idaho State LibraryLewiston LibraryMain Office428 Thain Rd.

325 W State St. Lewiston, ID 83501

Boise, ID 83702

Moscow Chamber of Commerce

Idaho State Library 411 S. Main Street
Northern Field Office Moscow, ID 83843

1420 S. Blaine Ste. B

Moscow, ID 83843 Moscow City Hall

206 East Third Street

Idaho Transportation Department Moscow, ID 83843

District 2

2600 Frontage Rd. Moscow Public Library Lewiston, ID 83501-0837 110 South Jefferson St.

Moscow, ID 83843

The document and technical reports may also be downloaded or viewed electronically through project website at: www.itd.idaho.gov/Projects/D2/ and select "US-95 Thorncreek to Moscow Phase I."

List of agencies, organizations and persons to whom copies of the statement are sent:

Department of Interior

Office of Environmental Policy & Idaho Department of Fish & Game

Compliance 3316 16th Street

Main Interior Building, MS 2342 Lewiston ID 83501

1849 C Street NW;

Washington, DC 20240 Idaho State Historic Preservation Officer

210 West Main Street

Carla Fromm Boise, ID 83702-7264

Environmental Protection Agency

1435 North Orchard Street Advisory Council on Historic

Boise, ID 83706 Preservation

1100 Pennsylvania Ave NW, Suite 809

Elaine Somers Washington, DC 20004

US Environmental Protection Agency

1200 Sixth Street Cindy Barrett

Seattle WA 98101 Idaho Department of Environmental

Quality

US Environmental Protection Agency 1118 "F" Street

Office of Federal Activities, EIS Filing Lewiston ID 83501

Ariel Building; South Oval Lobby

Mail Code 2252-A City of Lewiston

1200 Pennsylvania Avenue, NW P.O. Box 617

Washington DC 20460 Lewiston ID 83501

Nez Perce Tribal Executive Committee City of Moscow

Nez Perce Tribe P.O. Box 9203

P.O. Box 365 Moscow, ID 83843

Lapwai, ID 83540

City of Genesee
Clay Fletcher
P.O. Box 38

U.S. Fish & Wildlife Service Genesee, ID 83832

1387 S. Vinnel Way, Suite 368

Boise, ID 83709

Ronald Wittman
Nez Perce County Commissioner
P.O. Box 896
Lewiston, ID 83501

Tom Strochein Latah County Commissioner P.O. Box 8068 Moscow, ID 83843

APPENDIX 4. SPECIES OF GREATEST CONSERVATION NEED; CONSERVATION RANKING DESCRIPTIONS

Global Rank (GRANK) and State Rank (SRANK) - Idaho Natural Heritage Program

The network of Natural Heritage Programs and Conservation Data Centers--which currently consists of installations in all 50 states, several Canadian provinces, and several Latin American and Caribbean countries--ranks the rangewide (GRANK or global rank) and state (SRANK or state rank) status of plants, animals, and plant communities on a scale of 1 to 5. The rank is primarily based on the number of known occurrences, but other factors such as habitat quality, estimated number of individuals, narrowness of range of habitat, trends in populations and habitat, threats to the element, and other factors are also considered. The ranking system is meant to exist alongside national and state rare species lists because these lists often include additional criteria (e.g., recovery potential, depth of knowledge) that go beyond assessing threats to extinction.

Components of Ranks:

- **G** = Global rank indicator; denotes rank based on rangewide status.
- **T** = Trinomial rank indicator; denotes global status of infraspecific taxa.
- **s** = State rank indicator; denotes rank based on status within Idaho.
- 1 = Critically imperiled because of extreme rarity or because some factor of its biology makes it especially vulnerable to extinction (typically 5 or fewer occurrences).
- 2 = Imperiled because of rarity or because other factors demonstrably make it very vulnerable to extinction (typically 6 to 20 occurrences).
- 3 = Rare or uncommon but not imperiled (typically 21 to 100 occurrences).
- 4 = Not rare and apparently secure, but with cause for long-term concern (usually more than 100 occurrences).
- 5 = Demonstrably widespread, abundant, and secure.
- U = Unrankable.
- H = Historical occurrence (i.e., formerly part of the native biota; implied expectation that it might be rediscovered or possibly extinct).
- X = Presumed extinct or extirpated.
- Q = Indicates uncertainty about taxonomic status.
- ? = Uncertainty exists about the stated rank.
- NR = Not ranked.
- NA = Conservation status rank is not applicable.

Examples of Use:

G4T2 = Species is apparently secure rangewide, but this particular subspecies or variety is imperiled.

S2S3= Uncertainty exists whether the species or subspecies should be ranked S2 or S3.

State Ranks Specific to Long Distance Migrants (Bats and Birds):

A = Accidental (occurring only once or a few times) or casual (occurring more regularly although not every year) in Idaho; a few of these species might have bred on one or more of the occasions when they were recorded.

B = Breeding population.

M = Only applies when migrant occurs in an irregular, transitory, and dispersed manner. Occurrences cannot be defined from year-to-year.

N = Nonbreeding population.

Examples of Use:

S4N = Fairly common winter resident.

S1B,S5N = Rare breeder but a common winter resident.

S2B,SMN = Rare breeder and uncommon spring and fall transient with lesser numbers remaining as local and irregular (in location) winter residents.

Sources: Accessed April 24, 2012.